

SHANGHAI MUNICIPAL POLICE

REPORT

SHANGHAI MUNICIPAL POLICE  
S. B. REGISTRY  
No. S. B. D. 5422 (C) 1445  
Date 22-11-42

S.4. Special Branch ~~SECRET~~ File No. Date April 15th, 1942.

SUBJECT: R. Peritz. - Activities of.

With reference to the report on the "Community of Central European Jews" and the Functions of the "I.C. Committee", forwarded by the undersigned on April 13th, 1942, enquiries have been conducted re Mr. Robert Peritz, mentioned in the report as a new member of the Governing Board of the "Community".

The following are extracts from Special Branch files:-

D.5422 (C)-2 from a report on "Central European Jews-criminal and suspected criminal elements, dated May 23rd, 1939: Robert Peritz: Details as to birth, date of arrival, etc. unknown. He presented, however, to the Hongkong Harbour Police, when en route to Shanghai, German Passport No. 544/161 issued in Berlin on April 16th, 1934 - valid for 5 years- which he admitted having bought as a forged document in Berlin. It is now in possession of the local German Consulate-General." dated Feb. 20th, 1942.

N.1435. Report on a "Communication from Robert Peritz, requesting permission to establish an office as a commission-agent for turf-accountant". Remarks of A. C. (Sp. Br.) read:- "not officially approved".

The following particulars have been obtained by the undersigned in the course of enquiries:-

Mr. Robert Peritz, German Jew, married, residing at 21/3 Baikal Road, was born in Berlin on March 2nd, 1895, 6 years prior to his arrival in Shanghai, i.e. in 1932, he emigrated to Italy. For the most part of his stay in Italy he resided in Mailand where he operated a lodging house. Forced by anti-Jewish legislation to leave Italy in 1938, he made his way to Hongkong. There the Harbour Police detected that his passport was a forgery (see above). After a short detention by the Hongkong Authorities

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he travelled on to Shanghai where he arrived on the 1-11-38 on board the R.M.S. "Empress of Russia". After his arrival here he acquired the lesseeship of premises at 258 Yulin Road, in respect of which he applied for a "Foreign Lodging House" licence in April 1939. At the same time he, together with Mr. F. Ruhemann, opened a tavern and garden-restaurant at 151 Thorburn Road, which became known as the "Palm-Garden". This business proved to be a failure and ceased to exist on August 31st, 1939. In the end of 1939 Mr. Peritz also relinquished the lesseeship of the premises at 258 Yulin Road.

During the campaign preceeding the Municipal Elections of 1940 Mr. Peritz was active on behalf of the Japanese faction and was furthermore concerned with the distribution of landing permits which were offered to Jewish refugee voters.

Until recently Peritz is said to have been in financial straits. Enquiries, re the contents of the above mentioned Sp. Br. file N. 1436, show that Mr. Peritz is connected with an office of "Turf Commission Agents" which is conducted under the name of "Robert & Co?" at No. 105 Broadway Mart at the corner of Broadway East and Muirhead Road. It is said that Mr. Peritz furnished the licence (?) for the establishment whereas Messrs. Mannheim and Schreiber supplied the necessary funds. The latter two are conducting the business. Enquiries at the Revenue Dept., S.M.C. failed to throw any light on the nature of the licence, no existing licence pertaining to <sup>an</sup> enterprise of this



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kind.

From information gathered it appears that Mr. Peritz does not like to advertize his connection with "Robert & Co". which can be ascribed to his present position as a member of the Governing Board of the "Jewish Community". Interesting in this connection is the fact that the name "Robert" is Mr. Peritz' Christian name.

It is reliably learnt that Mr. Peritz is to be entrusted with the supervision of the "I.O. Committee".

*J. Khay*  
D. S.

Officer i/e Special Branch.

FOR REFERENCE ONLY

**D.5422(C)**

Arrival of German Jewish Refugees in Shanghai in 1933.	-0-
Arrival of German Jewish Refugees in Shanghai in 1937 et seq.	-1-
Central European Refugees - Arrival of criminal elements.	-2-
Elly Widler - Activities on behalf of Jewish Refugees.	-3-
Central European Refugees - Alleged political meetings.	-4-
-do- -do- -do- - Lists of arrivals.	-5-
-do- -do- -do- - Control - "International Committee" formed.	-6-
-do- -do- -do- - Statistics of refugee camps.	-7-
Articles exploiting experiences of refugees in local Press - Protest made by Mr. Komor, Hon. Sec., "I. C."	-8-
Article in "Mainichi" re establishment of new factory for Jewish Refugees.	-9-
Central European Refugees - Regulations governing entry into Shanghai, endorsements on documents and fees in respect of endorsements.	-10-
Arbitration Board for European Emigrants.	-11-
General Report on Jewish Refugees.	-12-

CENTRAL EUROPEAN REFUGEES    IMMIGRATION AFFAIRS    ECT.

I N D E X

0. Central European Jewish Refugees - Immigration and Endorsement of Documents - Regulations and Fees Etc.

1. Control of Immigration - Revision of Regulations

2. LANDING PERMITS

Permits by Japanese Authorities - Re-KANN  
Disregard of landing regulations by Lloyd Triestino  
French Authorities cease issue of permits  
Ref. - B.H.I. Hirschfeld - uncompliance with regulations  
Permits for Jewish-refugee Children from Europe  
Refugee arrivals from Siberia without permits

3. Regulations covering entry of Non-Jewish refugees

4. Expulsions - Proposed expulsion from Hongkew Area

5. Registration in Hongkew Area.

- 6.

7. Refugee arrivals from Japan - 350 from Kobe per S.S. Tatuta

8. MISCELLANEOUS

Stateless passports to be recalled by German Consulate  
Telegrams exchanged between H'Kong and S.M.C. Secretaries  
Control of Refugees coming to S.M.P. Headquarters  
Visits of S.M.P.(S.B.) detectives to Off. of Refugee Committee  
Letters in N.C.D.N. re- difficulties of Immigration  
Complaint by Harbor Master's office - Re-Mr. Pitts examination of passports on ships.  
Re-mission of Taxation - Not granted 5.12.41.

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5422(C)-10  
29 7 41

Special Branch

Station. File No. Date July 28, 1941

SUBJECT: Central European Refugees Immigration Affairs -  
Questions affecting refunding of deposits.

Under Article N2a of the Council's regulations applicable to the immigration into Shanghai of Central European refugees a sum of US\$400 is required to be deposited with the Committee for the Assistance of European Jewish Refugees in Shanghai. In more normal times the money is handed over to the person on whose behalf it is deposited only after he (she) has arrived in Shanghai and returned this office's Immigration Certificate and registered his (her) personal particulars with this office, or, returned to the depositor in the event of the immigrant being unable to come to Shanghai after the Immigration Certificate has been returned to this office.

AB. (C & S B)



The money, in the care of the Committee, is only released after the issue by this office of a statement to the effect that the Police are satisfied with the bona-fides of the case.

Recently numerous persons who have deposited money with the Committee to enable certain refugees to come to Shanghai have approached this office with requests that they be allowed to repossess themselves of the sums deposited. The reasons, which are factually correct, can be listed as follows:-

1. The Russo-German war makes travel via Siberia impossible.
2. The Lisbon-U.S.A.-Shanghai route is almost impracticable.
3. Mailing facilities between Shanghai and say Germany, Austria, Poland, Czechoslovakia, Latvia, Lithuania, Rumania, Hungary, etc. are

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extremely limited and uncertain so that while the refugees themselves are unable to come to Shanghai, the return of the certificates as required by this office is a problematical one. It may take the best part of twelve months for a certificate to be returned under prevailing conditions while the amount of mail lost or destroyed at the outbreak of hostilities between Russia and Germany cannot be underestimated.

In these circumstances, therefore, instructions are respectfully solicited as to whether the amounts deposited with the Committee may be returned to the depositors without the initial return of Immigration Certificates.

In this connection it should be mentioned that many of the depositors are good types whose fears of losing the monies they have deposited have been increased by the recent freezing of credits as applied by the United States and Japan. (The monies deposited with the Committee are held by the Chase Bank, an American concern).

*Ja. P. Rice*

D.S.I.

A.C. (Special Branch).

*28/7*

RECEIVED  
REGISTRY  
29/7/41



K 38/1

POLICE FORCE *Chb*

RECHTSANWALT HANS LEDIEN  
ATTORNEY-AT-LAW

131 Museum Road, Room 433

Shanghai, April 9, 1941.

10 APR 1941

STRY

5422(C)-10

24 4 44

The Chairman,

Shanghai Municipal Council

Dear Sir,

We learned that a petition has been sent to you by Dr. Michaelis as chairman of the Association of Central-European Lawyers at Shanghai, concerning Permits for the entry of European Refugees into Shanghai.

The undersigned respectfully submit that we are no members of the above Association nor connected in any way with the said petition.

We are, Dear Sir, your obedient servants

(Signed) Dr. H. Frank  
Attorney-at-Law

Ledien  
Attorney-at-Law.



**Dr. S. EICHBERG**

ATTORNEY-AT-LAW  
AND

CHARTERED ACCOUNTANT V.D.

CONSULTING HOURS: 3-6 P.M.

AND BY APPOINTMENT

40 NINGPO ROAD  
ROOM 304, TEL. 14549  
RESIDENCE TEL. 77938

SHANGHAI, 10th April 1941.

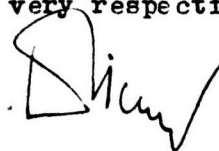
F. A. Pitts, Esq.,  
c/o S.M. Police Headquarters,  
Special Branch,  
185/215 Foochow Road,  
Local.

Dear Mr. Pitts:

Referring to our last conversation concerning Dr. R. B. Michaelis, I want - like some of my local colleagues - to stress the fact, that I am not and never have been a member of the "ASSOCIATION OF CENTRAL-EUROPEAN LAWYERS", headed by said Dr. M. Having no connection whatsoever with that organization I am wholly independent in my opinions.

I beg to remain,

Yours very respectfully,



*File  
J. A. Pitts  
1941*

P.

8422(C)-10  
24 H H

March 28,

41.

Dr. Robert B. Michaelson,  
1074 Bubbling Well Road,  
Shanghai.

Sir,

I have to refer to your letter of March 9, concerning the entry of European Refugees into the International Settlement and to state that careful consideration has been given to the points raised therein.

I have to inform you that the regulations governing the entry of European Refugees were designed to prevent the entry into the Settlement of all destitutes, irrespective of race or creed, and can assure you that in granting entry permits no discrimination is made by the Council against persons of Jewish or any other faith or nationality.

The proposals made by you as to revision of the regulations and procedure to be followed have been carefully considered and noted and, whilst thanking you for your interest in this matter, I have to state that the Council is satisfied with the existing arrangements and considers that there is not adequate justification for making any change at present.

Other than the Committee for the Assistance of Jewish Refugees in Shanghai are not precluded from acting on behalf of persons desiring to gain admission into the Settlement. Entry permits are issued provided that the Council's requirements are fulfilled.

I am, Sir,

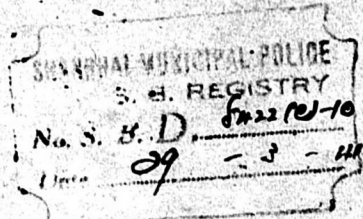
Your obedient servant,



Secretary & Commissioner General.

YC.

S.B. D.5422(C)-10.



March 26, 41.

Secretary & Commissioner General,

S. M. C.

Reference: File No. K.38/1.

Subject: Letter from Dr. R.B. Michaelis  
dated March 9, 1941.

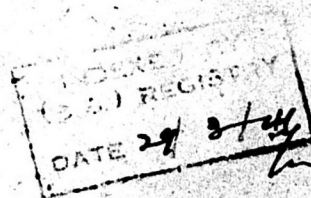
I forward herewith copy of a report on the above mentioned subject.

I suggest that Dr. Michaelis be informed that present arrangements are working quite satisfactorily and no discrimination is shown against persons of Jewish or any other faith or nationality.



PAC/.

K.M. BOURNE  
Commissioner of Police.



Shanghai Municipal Council.

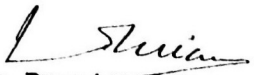
COUNCIL CHAMBER.  
SHANGHAI.

March 27, ..... 1941.

The Commissioner of Police.....

Subject:- Letter from Dr. Robert B. Michaelis dated  
9/3/41 re influx of Jewish Refugees.

It would be appreciated if you could now forward your comment  
on the above matter sent to you on..... March 11, 1941....

  
Acting Deputy Secretary.



(Crime Branch) Office Notes

Commissioner.

Date March 25, 1941.

RECEIVED  
S. M. REGISTRY  
No. S. M. D. 6422(C)-10  
29

Letter dated March 9 from R.B. Michaels.

I suggest ~~that~~ the writer be informed briefly that the present arrangement for the entry into Shanghai of European refugees is working satisfactorily and no discrimination is shown to the detriment of persons of Jewish or any other faith.

John Robertson

D. C. (Crime & Special Branches).

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Special Branch - S.I. Station. File No. Date March 24, 1941.

SUBJECT: CENTRAL EUROPEAN REFUGEES - Communication dated March 9, 1941 from R.B. MICHAELIS addressed to the Chairman of the Council.

Before commenting on the contents of the attached communication it is just as well to point out that according to enquiries made in the competent local circles Dr. R. B. MICHAELIS, the writer of the letter in question, is considered in these circles as being something akin to a "shyster" lawyer who, for a long time past has worried the Committee for the Assistance of European Jewish Refugees in Shanghai, with every possible kind of suggestion, the main object of which was to secure for himself a salaried post. He has failed in his objective in this direction and his communications are now even ignored by the responsible members of the Committee.

Dr. MICHAELIS, a Jewish refugee, appears to have based his contentions on a wrong supposition. He very long-windedly describes the Council's regulations applicable to the entry into Shanghai of European refugees as discriminating against the Jewish race. Such is very definitely not the case. The regulations refer to EUROPEAN REFUGEES and no mention of Jewish refugees is made in these regulations except in paragraph 5 which states that applications for entry permits must be made through the medium of the Committee for the Assistance of European Jewish Refugees in Shanghai. This was done simply because the majority of refugees are of Jewish race or religion but it does not alter the fact that

*D.C. (C + S.B.)*

*Should be  
written further  
this might be  
done J.B.*

Commr. of Police.

Sir:

Information

1

*J. Shorman*

24/3 A.C. (S.B.)

SHANGHAI MUNICIPAL POLICE  
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no discrimination against Jews exists. Another point that should be drawn to your attention is the fact that he states "practically these regulations have been applied only to persons of Jewish race and of German, Austrian or Polish (or -ex) nationality...." This is by no means correct. Permits have been applied for and issued in respect of, for instance, Russians, Lithuanians, Latvians, Hungarians, Rumanians, Czechs, Bulgarians, Danes, Norwegians, Yugo-slavians, Spaniards, etc., etc.

Whether the regulations in question are legally correct is not for this office to comment on, but it seems hardly feasible that the Council would have framed such regulations without first taking steps to ensure their legality.

Before taking into consideration the remarks of Dr. MICHAELIS vis-a-vis his proposals for new entry rules, his remarks in regard to the duties of members of the Old Jewish Community in Shanghai in relation to newcomers (refugees) should be examined. He says that old residents fail in their willingness to assist newcomers. This may or may not be so but it is a fact, based on personal experience, that the great majority of "old-timers" would, were they in a position to do so, ban all further immigration into Shanghai of refugees since they realize most forcibly that coming to this city are many of the worst types of Central European refugees with already disastrous results in many respects to Shanghai.

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The statement of Dr. MICHAELIS that the Committee for the Assistance of European Jewish Refugees in Shanghai exists more or less solely as executor and administrator for the American Joint Jewish Distribution Committee, from whom much of the funds for the upkeep of indigent refugees emanates, is again by no means correct. This Committee is carrying out a task under extreme difficulty that, in other countries, would surely necessitate governmental control. When this committee was formed it had upon its membership roll such men as Sir Victor Sassoon, Mr. E. Kann, Mr. M. Speelman, Mr. E. Hayim, etc., all of whom are internationally known in the world of finance. The American organization, mentioned higher, comprises some of the most influential Jews in the United States and it was natural for them to place their funds and affairs in the hands of a committee in Shanghai that was known for its fair-dealing and ability to make the most of a bad situation in the most adverse of circumstances.

The I.C. Committee, sponsored by Sir Victor Sassoon with a gift of \$150,000.00 (rehabilitation fund) to enable needy refugees to recommence business, does excellent work and has assisted the Police and other departments of the Council on many occasions but, certain friction exists between this organization and the Committee for the Assistance of European Jewish Refugees in Shanghai. Instead of pulling together they are continually having

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petty quarrels which tend to disorganize and offset the good work done by the two committees.

The proposed new entry rules mentioned by Dr. MICHAELIS have been carefully noted but in almost every instance they are already taken care of by the existing regulations which are applied with the necessary elasticity that each individual case demands. His proposal that the Council appoint an advisory committee to examine applications for entry permits has, in effect, been already carried out with the Committee for the Assistance of European Jewish Refugees in Shanghai acting in the capacity of examination committee with Mr. E. Kann at its head. It seems superfluous to add that Mr. Kann has conducted his duties most faithfully and carefully and, what is more, in a voluntary capacity.

And so we get to the crux of the letter addressed to the Chairman of the Council. Dr. MICHAELIS suggests that all applications be made through the agency of attorneys-at-law. He, significantly enough, is a lawyer himself, and it seems certain that he himself desires to create for himself a position that will enable him to live in a style that, perhaps he was once accustomed to. The fact that applications are already occasionally made through the medium of certain accredited lawyers and shipping agencies and permits issued in respect thereof provided such applications meet with the Council's requirements is freely admitted but what charges these



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lawyers or agencies make of their clients is no concern of this office and further, no concern of Dr. MICHAELIS.

Until refugees such as Dr. MICHAELIS realize that both the Council and the local refugee Committees are doing their very utmost to ameliorate the lot of the many unfortunate immigrants in Shanghai and that the centralization of refugee matters into the hands of one competent committee is far better than placing such affairs into the hands of several organizations, new proposals as outlined by Dr. MICHAELIS will continue to have a disorganizing effect upon the working ability of the present constituted committees and sub-committees.

*[Handwritten signature]*  
8/13

*[Handwritten signature]*  
D.S.I.

A. C. (Special Branch).

Ref. K 38/1

POLICE FORCE *CAB*  
FOR COMMENT

11 MAR 1941

DR. ROBERT B. MICHAELIS

1074 Bubbling Well Road,  
Shanghai, March 9, 1941.

SHANGHAI POLICE  
REGISTRY

*54220/10*

*11 3 41*

To the Chairman,  
The Council for the Foreign Community of Shanghai,  
Shanghai.

Sir:

Re: Influx of Jewish Refugees

I beg leave to draw respectfully the Council's attention to the following matter, speaking as a private person and not as a member of any Committee or Organization:

I.

The Municipal Gazette of February 17th, 1939 contains the publication of a communication of the Senior - Consul in Shanghai answering to the Council's letters concerning the "Influx of Jewish Refugees". In the issue of October 27th, 1939, a notice followed regulating the entry of European refugees into the Foreign Settlement. - The Annual Report for the year 1939, on page 28, informed the public another time about the question of "Jewish Refugees" and the unfavourable conditions of these refugees gaining a livelihood in Shanghai. There has been said that the Council announced in August 1939 its decision forbidding any further entry into the Settlement of refugees from Europe and issued regulations in October, permitting exceptions to the general prohibition of entry.

Practically these regulations have been applied only to persons of Jewish race and of German, Austrian or Polish (or ex-) nationality. - A legal motivation of the rules has not been published, so far as I know.

II.

My intention in writing this letter - less as a German citizen and a former judge, of probably Jewish descent, but as a simple rate-payer in this city - is to suggest firstly a re-examination of the legality of the regulations mentioned sub I. Studying Treaties, Land-Regulations, Bye-laws etc. and the most part of the existing books on

these lines, I cannot find any other discussable legal basis for those prescriptions but Land regulations IX and X, establishing a Police force in the Settlement ("therein") and authorizing the Council to carry out the Regulations. I will put aside the signification of the word "therein" and similar other questions of definition and forthwith admit that the uncontrolled and unlimited entry of persons without sufficient means of livelihood and of no possibility to earn a modest life may be an imminent danger for public order and therefore a reasonable ground for the competent authorities to adopt Police measures; and I beg to emphasize that undoubtedly neither the Council nor one of their members or officers deliberately intended to establish a racial discrimination under non-Chinese people in Shanghai. But in fact, as they are issued and applied, the regulations are a law of racial and national discrimination. Excepted the entry of Chinese from the adjacent districts into the Settlement, these regulations have, so far as I know, only one preceding in the story of this city, viz. the notification issued in 1917 concerning German and Austro-Hungarian nationals. In that case, there were no racial discriminations, neither de lege nor de facto; and for the national discrimination reasons have been given based in Chinese suzerainty and in the fact that China had declared war to Germany and Austro-Hungary in August 1917, even these reasons not being generally approved in that time.

Regarding the regulations of 1939 for the entry of Jewish Refugees, it seems to me that one can raise even more the question whether they are legal and whether, in their form existing and as practically executed, they are an amendment to the Land-regulations or a sort of Bye-law, in both of these cases not made in conformity with the procedure prescribed in Land regulations XXVIII and XXIX. Furthermore I beg to remark respectfully that the regulations in their present form, scarcely are in full accordance with the international character of this city, with the free and amicable collaboration of the inhabitants of all nationalities

and races and with the mercantile purpose of an "open" port, besides several other points of view more, legal as well as practical.

### III

Stating that I don't deny the possibility and even necessity of any entry rules, and in order to avoid to appear merely as a critic, I may utter some constructive proposals for possibly planned new regulations:

- 1) As a principle permits should be declared necessary for foreigners of all nations and races. There may be constituted, aborigine, general exceptions for citizens of those countries who do not compel their nationals to emigrate abroad without sufficient means or generally assist their nationals in Shanghai when coming in need or similar. General bonds of this kind by Consular notifications could be admitted.
- 2) Issue of permits for persons not excepted according to No. 1 above should not only be granted in consideration of the financial questions, but also in respect to the following points:
  - a) Near relationship: Spouse and minor children of persons already living in Shanghai should not be hindered to immigrate by any restrictions. For parents facilities should be granted.
  - b) The special capacity, the experience in certain lines or professions important for this country and for Shanghai and similar particulars of the immigrant should be taken in consideration.
  - c) A proof of good conduct (criminal record, certificates etc.) and of health should be requested and also the age of the applicants be taken in some account.
  - d) Linguistic knowledge, especially of the English and/or the Asiatic languages are to be regarded.
  - e) The possibility of further emigration into the interior of China or abroad, in given cases, may be taken in consideration.
  - f) Special bonds or affidavits may be admitted in suitable cases.

These points are only examples and general remarks, in order to explain my suggestions in general.

- 3) Regarding the procedure of issuing permits, I propose a permanent examination of applications by an advisory committee to be appointed by the Council, each case to be treated by three members of such committee. Granting or refusing the permit should remain at the only discretion of the Council. Agents for applicants should be only attorneys-at-law of full qualification, and no fees should be asked for, excepted those for the Council according to the List of taxes, rates, dues and fees annually issued.



The existing regulation has its basis on the reason that it is generally the task of the old Jewish Community in Shanghai to supply the means for new-comers of Jewish race. I fully agree that it should be so, but the facts, unfortunately, are other. The financial situation in general in the past years and the high number of immigrants may be some reason. But apart from that, Jewish circles somewhat fail in their willingness to help, and with the exception of some donators and several benefactors from amongst Jewish and non-Jewish old Shanghai residents, the means come in the very greatest part from abroad, and the Committee for the Assistance of European Jewish Emigrants is chiefly not more than the executor and administrator for the American Joint Jewish Distribution Committee. The statements of accounts which have been published prove these facts. On the other side, the I.C. (International Committee for the Organization of Immigrants in China), generally occupied with all matters of passports, identification-cards, visas, transmigration, registration with the Consulates and so on, in my knowledge, has no dealings with the issue of permits for immigration. On these reasons, an advisory committee, not restricted to one single Jewish Committee, should be appointed by the Council, and besides the Jewish Committee, independent citizens' collaboration could be useful too.

I am sorry to must add in this concern that relatives of persons living in Germany or Austria and being in sorrow about their families' members often come in my office telling me: "This or that person 'procures' permits for 300 \$ or 400 \$ or similar" and so on, I will not insist on these things, and the best will of all, working in this matter, authorities as well as departments of committees, should not be doubted. Nevertheless, in my opinion the issue of permits is a very earnest matter of great consequences for the parties concerned as well as for the welfare of this city. Thus, each application deserves a careful consideration in a clear legal



way of procedure. I think that these cases are certainly not of inferior importance than f.i. civil claims for the recovery of some hundred dollars or criminal persecutions or applications for licenses etc.

I beg to remark that this letter, addressed to you with all due respect, does not pretend to be complete in this matter, and I should be glad, if my modest suggestions could contribute to serve not only the interests of the parties concerned, but above all those of this city.

I am, Sir,

Your most obedient servant,

(Signed) Dr. Robert B. Michaelis



P.

Council Chamber, 8 48  
S422(2)-10

ADMINISTRATION BUILDING

Shanghai, February 24, 1941.

The Commissioner of Police.

Central European Refugees  
Telegraphic Confirmation of Immigration  
Certificates Issued.

The recommendation contained in your report of February 22 is approved, that an extra charge of \$25 be made in respect of the additional clerical work involved in telegraphic confirmation of the issue of Police Immigration Certificates in addition to the cost of cables.

*L. Suman*

Acting Deputy Secretary.

YC.

*1 S. H. M.*



MUNICIPAL POLICE  
REC.  
S-422(2)10  
D.  
22 2 41

February 22,

41.

The Secretary & Commissioner General.

Reference: Your file K.38/1.

Subject: Jewish Refugees.

I forward herewith copy of a report on the subject of telegraphic confirmation of the issue of Police Certificates and in view of the increase in clerical work involved I have to recommend that an extra fee of \$25 be made in addition to the cost of the cable.

K. M. BOURNE  
Commissioner of Police.

x Sent.  
22/2/41



252 Pats  
Information  
for 23

C O P Y.

Special Branch, S. 1.

February 19, 1941.

**Central European Refugees - Confirmation of issue of  
Immigration Certificates required.**

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Requests have been received by this office during the past few days that we confirm that certain Immigration permits have been issued by cabling the Japanese Consulate-General in Prague and Berlin. These requests have been received from Central European refugees who have applied for and received Immigration permits.

This measure is apparently necessary as cablegrams have been received by the refugees concerned in Shanghai from the Jewish Aid Committees located in Berlin and Prague to the effect that transit visas (for Manchukuo and Japan ? ) will only be issued by the Japanese authorities in Prague or Berlin after cabled confirmation has been received from the Shanghai Municipal Council that the necessary permits have been issued.

The object of this move is not clear but it would seem that it is another of the many obstacles placed in the way of intending emigrants.

If the D.C. (Crime & Special Branches) does decide to sign these cablegrams, all fees for which of course will be paid by the refugees in Shanghai, it is confidently anticipated that many similar requests will be made at this office.

Attached hereto are cablegrams to be signed and a cable received by Mr. Paul KOHN, Czechoslovakian refugee in Shanghai, from the Jewish Aid Committee in Prague. This cablegram states in brief the details mentioned above.

*Boff* February 20, 1941.

(Crime Branch) Office Notes

Commissioner.

*Obtain file in  
files for  
m/h*

Reference attached report by D.S.I. Pitts,  
the work in connection with the issue of immigration  
certificates is considerable and now requests are  
being received for police telegraphic confirmation  
of issue. While these requests are not unreasonable  
the work involved merits the levying of extra fee and  
in this connection I suggest a charge of \$25.00.

*PA  
Letter to SA CG  
for approval of \$25.00  
charge for work done.*



*J. H. Robertson*

D.C. (Crime & Special Branches).

SHANGHAI MUNICIPAL POLICE.

File No. ....

Special Branch - S.I. Station,  
REPORT

Date February 19, 1941

Subject Central European Refugees - Confirmation of issue of Immigration

Certificates Required

Made by D.S.I. Pitts Forwarded by C.D.I. Tabrum

Requests have been received by this office during the past few days that we confirm that certain Immigration permits have been issued by cabling the Japanese Consulate-General in Prague and Berlin. These requests have been received from Central European refugees who have applied for and received Immigration permits.

This measure is apparently necessary as cablegrams have been received by the refugees concerned in Shanghai from the Jewish Aid Committees located in Berlin and Prague to the effect that transit visas (for Manchukuo and Japan ? ) will only be issued by the Japanese authorities in Prague or Berlin after cabled confirmation has been received from the Shanghai Municipal Council that the necessary permits have been issued.

The object of this move is not clear but it would seem that it is another of the many obstacles placed in the way of intending emigrants.

If the D.C. (Crime & Special Branches) does decide to sign these cablegrams, all fees for which of course will be paid by the refugees in Shanghai, it is confidently anticipated that many similar requests will be made at this office.

Attached hereto are cablegrams to be signed and a cable received by Mr. Paul KOHN, Czechoslovakian refugee in Shanghai, from the Jewish Aid Committee in Prague. This cablegram states in brief the details mentioned above.  
A.C. (Special Branch).

D.S.I.

db (CPSB)



19/2/41  
Pitts

"Via CCTC"



# RADIOGRAM

上海國際電台  
SHANGHAI INTERNATIONAL RADIO OFFICE

DFK 1026

PRAG BS43 26/24 17 1900

DLT RP17.20 PAKON SHANGHAI

JAPANKONSULAT PRAG ERTEILT TRANSITVISUM BERGLER  
ALLINA NURGUR WENN MUNIIPALBEHOERDE NUMMER UND  
AUSSTELLUNGSDATUM POSTWENDEND AN KONSULAT KABELT  
ANSONSTEN AUSREISE UNMOEGLICH

KEHILAH

466

DELIVERY NO.

For any inquiry respecting this radiogram, please present the duplicate copy to THE SHANGHAI  
INTERNATIONAL RADIO OFFICE, Sassoon House, Jinkee Road or Phone  
Phone 11180 for a messenger to collect your outgoing radiogram.

*66*  
**FILE**  
*13-1-42*

SHANGHAI MUNICIPAL POLICE
S. M. REGISTRY
No. S. B. <i>D5422(0)-10-1</i>
Date <i>12-1-42</i>

January 10, 1942.

E. Kann, Esq.,  
Vice-Chairman,  
Committee for the Assistance  
of European Jewish Refugees in Shanghai.

Sir,

I have to acknowledge, with thanks, receipt of your letter of January 5, 1942, giving details of the transfer of the Immigration Office to the Central Office of the Committee for the Assistance of European Jewish Refugees in Shanghai and note with regret your resignation from this Committee.

I have to express my sincere appreciation for the most able assistance and help you have given the Police Department at all times in all phases of immigration affairs and learn with pleasure that the co-operation that has existed between your Committee and the Special Branch has been such as to minimize the many difficulties that have been encountered since the inauguration in October 1939 of the Council's regulations governing the entrance into Shanghai of European refugees.

I am, Sir,  
Your obedient servant,

**H. M. SMYTH**

Acting Commissioner of Police.

INDEXED BY  
(S.M.) REGISTRY  
DATE *12/1/42*

CLK/.

*Original sent on 12-1-42*



FM. 1

Memorandum.

POLICE FORCE,  
MUNICIPAL COUNCIL.

Shanghai, 9.1.42 194

To D.C. (Crime & Special Branches)

Sir,

Attached is suggested draft  
of letter in reply to Mr. Kann's  
communication of January 5.

Mr. Kann has, at all times,  
been of the utmost assistance to  
the Police vis-a-vis Jewish  
refugees since the influx of these  
people in 1939.

*PA. 5 CP  
Suggest this go  
only make signature  
of CP*


*Ja. P. P. P.*

DSI

Sir,

I have to acknowledge, with thanks, receipt of your letter of January 5, 1942 giving details of the transfer of the Immigration Office to the Central Office of the Committee for the Assistance of European Jewish Refugees in Shanghai and note with regret your resignation from this Committee.

I have to express my sincere appreciation for the most able assistance and help you have given the Police Department at all times in all phases of immigration affairs and learn with pleasure that the co-operation that has existed between your Committee and the Special Branch has been such as to minimize the many difficulties that have been encountered since the inauguration in October 1939 of the Council's regulations governing the entrance into Shanghai of European refugees.



I am, etc., etc.

E. Kann, Esq.

.....

Type

# Committee for the Assistance of European Jewish Refugees in Shanghai

## IMMIGRATION DEPARTMENT

EMBANKMENT BUILDING ENTRANCE 'A' ROOM 177

M. SPEELMAN, CHAIRMAN  
E. KANN, VICE-CHAIRMAN

SHANGHAI, 5th January 1944

Shanghai Municipal Police,  
Special Branch,  
Shanghai.

Gentlemen,

### Immigration:

In consideration of the immigration into Shanghai having come to a stop, the usefulness of maintaining a special department within the above Committee has become problematical. I have therefore arranged with the chairman, Mr M. Speelman, to embody the Immigration Dept. of the above Committee into the Central Office ( Avenue Edward VII ), which latter will henceforth attend to immigration problems if and when such arise.

I view of the foregoing I have to-day tendered my resignation from the above Committee. I avail myself of this opportunity to offer sincere thanks to your department for the splendid co-operation which you have kindly given to me and my work all the time and to assure you that your kindness is being highly appreciated.

Yours very truly,

*E. Kann*



SHANGHAI MUNICIPAL COUNCIL  
S. H. C.  
S 422 (10) 40  
16 J 111

# Council Chamber.

ADMINISTRATION BUILDING

*Shanghai,* January 22, 1941.

The Commissioner of Police.

European Refugees

With reference to your report of January 13 and enclosure, there is no objection to the deposits made by European refugees being released in certain cases where the persons concerned are unable to produce the Police Immigration Certificates issued in their favour.

*L. S. Chan*

Acting Deputy Secretary.

YC.



P.

November 8, 1940.

E. Kann, Esq.,  
Vice-Chairman,  
Committee for the Assistance of  
European Jewish Refugees in Shanghai,  
113 Kiukiang Road,  
SHANGHAI.

Dear Mr. Kann,

In reply to your letter of November 4, I have  
to inform you that the request of your Committee has been  
acceded to and the period of validity of entry permits  
granted to European refugees has been extended from 4 months  
to 6 months.

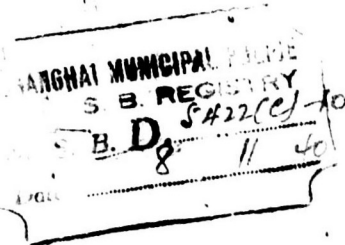
Yours sincerely,

E. T. NASH

Acting Deputy Secretary.

GPR:

S.B. D.5422(C)-10.



November

7,

40.

Secretary & Commissioner General,

S. M. C.

Reference: Your file K. 38/1

Subject : Validity of Landing Permits.

In view of the slow transit of mail to and from Europe at the present time, I have to recommend that the validity of landing permits be extended to six months.

FILE

Sd. K. M. Bourne.  
Commissioner of Police.

CSC

SHANGHAI MUNICIPAL POLICE.

File No.

SHANGHAI MUNICIPAL POLICE  
Special Branch

REPORT

Date November 2, 1940  
5422(c)-10

Subject (in full) Central European Refugees; validity of Immigration Certificates.

Made by D.P.S. Killingbeck Forwarded by D.I. Crawford.

With reference to the attached communication from Mr. E. KANN, addressed to Mr. E.T. NASH, as the original permit conditions were suggested by D.S.I. Pitts, in conjunction with the S.M.C. Secretariat, I respectfully suggest that any further negotiations in the matter be left over until such time as D.S.I. Pitts resumes duty after short leave.

*Killingbeck*  
D.P.S.

D.C. (Sp. Br.).

P.A. to CP  
Suggest that owing to abnormally slow transit, etc we agree to Mr Hannis request that period of validity be six months as against the present four





4 NOV 1940

POLICE FORCE  
FOR COMMENT

## Committee for the Assistance of European Jewish Refugees in Shanghai

## IMMIGRATION DEPARTMENT

EMBANKMENT BUILDING ENTRANCE A ROOM 177

M. SPEELMAN, CHAIRMAN  
E. KANN, VICE-CHAIRMAN

SHANGHAI, 4th November 1940.

Copy:

E.F. Nash, Esq.,  
Deputy Secretary,  
S.M. Council,  
Shanghai.

Dear Mr. Nash,

## Re validity of landing permits:

Landing permits issued by the S.M. Police have a validity of four months from date of issue. This usance sufficed originally. However, since beneficiaries of permits are mostly domiciled in Great Britain, France, etc., it nowadays takes fully two months before mail from here reaches the addressee. Not infrequently changes of the address forcibly take place, when there is extra delay. As steamer accommodation is rather difficult to obtain, and as people coming out are travelling via the Cape, it takes more than two months to accomplish the journey. It is obvious that under prevailing circumstances four months duration is insufficient for landing permits.

I therefore take the liberty of requesting re-consideration of this particular problem, suggesting that henceforth landing permits should be issued for six months, so as to enable beneficiaries to avail themselves of the privilege of coming out here.

Enclosing copy of this letter for the S.M. Police and thanking you in anticipation for your kind consideration, I beg to remain,

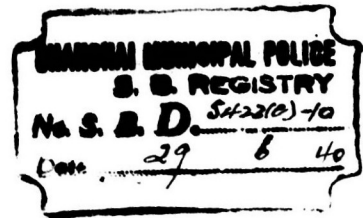
Very sincerely Yours,

sgd. E. Kann

HALF BRASS

K 38/1

P.



June 27,

40.

Dairen Kisen Kaisha,  
110 Szechuen Road,  
Shanghai.



Gentlemen,

I have to refer to my letter of June 4, inviting your kind cooperation in the matter of the control of refugees travelling aboard your ships and destined to Shanghai.

It is regretted that your Company finds itself unable to assist the Municipal Police in this matter upon the lines proposed in my letter.

It is understood, however, that your Company is prepared to permit the Police to board your ships for this purpose. The Police will be accompanied on such occasions by representatives of the Committee for the Assistance of European Jewish Refugees. I have to request that you will be so good as to instruct your ships in accordance with this understanding.

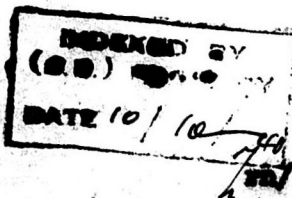
I have to thank you for the extension of all possible facilities to the Police in this matter.

I am, Gentlemen,

Your obedient servant,

E. T. NASH

Assistant Secretary.



June

26

40.

Dear Nash,

On receipt of your telephone message yesterday morning, I instructed D.S.I. Pitts to call on Mr. Nakashima of Messrs. Dairen Kisen Kaisha and I attach herewith a report of the interview which seems to indicate that the D.K.K. Line are not prepared to cooperate with the Committee for the Assistance of European Jewish Refugees and the Council as requested by you in your letter of June 4, 1940.

With regard to Mr. Ikeda's queries the Police can supply figures of the approximate number of refugees on whose behalf permits have been obtained and the answer to the second query as to inspection of travelling papers is contained in files on the subject.

Yours sincerely,

*R.D. J.*

E. T. Nash, Esq.,  
Assistant Secretary,  
S. M. C.

FILE  
C-7/6

Comm. of D. S. I.  
S. I. I.

*R.D. J.*  
D. C. (Sp. Br.)



Mr. Nash:-

JEWISH REFUGEES ARRIVING FROM DAIREN.

The Dairen Kisen Kaisha would appreciate if the following information could be given to them with reference to the Jewish refugees who will be arriving after July 1st.

1. The approximate number of refugees that are expected.
2. Why the Police find it necessary to inspect the travelling papers of the refugees prior to their landing in Shanghai.

June 26th, 1940.

Takeda

Dear Yoko,

Points raised through Shida (of this office) - for  
Police to see H.K.K. about. It is to be understood, if

service, that ~~is~~ <sup>of</sup> the  
new regulations apply to Yos  
sailings from Europe to C. coast.

after July 1. The old regulations  
remain in force until June 30 and for  
passengers who sailed before July 1.

G.N.

SHANGHAI MUNICIPAL POLICE.

File No.....

Special Branch - S.I. Station,  
REPORT

Date June 26, 1940

Subject Central European Refugees - D. K. K. Line.

Made by D.S.I. Pitts. Forwarded by D. I. Crawford.

In accordance with instructions received from the D. C. (Special Branch), Mr. NAKASHIMA of the local office of the D.K.K. Line was interviewed during the morning of June 25, 1940 in connection with the suggestion made by the Special Branch that the shipping company assist the Police in making arrangements to control the influx of Jewish refugees arriving on the company's ships from Dairen. (Vide report of May 23, 1940).

The entire situation affecting refugees was explained to Mr. Nakashima and he was asked whether he could make arrangements for the ships arriving in Shanghai to prepare a detailed list of refugees and to have the passports of the passengers concerned detained and handed over to an authorized member of the Jewish committee who would meet the steamers. Mr. Nakashima then stated that he had already interviewed the captains of the steamers plying between Dairen and Shanghai and the conclusion had been reached that the ships' personnel was too limited to undertake these extra tasks, especially in view of the fact that summer traffic occupies the entire time of the crew. It was then suggested that perhaps the Dairen office could prepare the lists, but the answer received was that the number and details of passengers were not known until the ship had left Dairen en route to the South.

SHANGHAI MUNICIPAL POLICE.

File No.....

REPORT

2

Station,

Date.....19

Subject.....

Made by.....

Forwarded by.....

Mr. Nakashima was then asked whether he would consider having a notice placed in a prominent position in the ship indicating that refugees were not to disembark in Shanghai until they had been met by a member of the Committee who would advise them of the necessity of registering with the Police, etc., etc. Mr. Nakashima said he would have to secure the views of the head office in Dairen before he could act on this suggestion.

As matters then stood it was apparent that the D.K.K. Line evinced little desire to co-operate with the Police on refugee matters with the result that Mr. Nakashima was requested not to make any further move until Mr. Nash, Assistant Secretary of the Shanghai Municipal Council, had communicated with him again.

525

for 24

*Ja. Pires.*

D.S.I.

D. G. (Special Branch).

K 38/1

P.

SHANGHAI MUNICIPAL POLICE		
S. B. REGISTRY		
No. S. B. D.	5422(2)-10	
Date	7	6 440

June 4,

40.

Dairén Kisen Kaisha,  
110 Szechuen Road,  
Shanghai.

Gentlemen,

I have to invite your kind co-operation in the matter of the control of refugees travelling aboard your ships and destined to Shanghai.

I shall be grateful if you will notify the responsible officers of your ships arriving in Shanghai carrying refugees to prepare a separate list of such refugees in possession of permits issued by the Municipal police.

It is also requested that the passports of all such refugees be collected and that they be handed over to the representative of the Committee for the Assistance of European Jewish Refugees who will meet ships carrying refugees upon their arrival in Shanghai. The representative of the Jewish Committee will issue a receipt for the passports to the individual owners and will instruct them regarding the necessity of their registering with the Municipal police.

Thanking you for your kind assistance in this matter.

I am, Gentlemen,  
Your obedient servant,

E. J. NASH

Assistant Secretary.

DATE 7

6 440



OFF:



22 JUL 1940  
POLICE BUREAU

**COMMITTEE FOR THE ASSISTANCE OF  
EUROPEAN JEWISH REFUGEES IN SHANGHAI.  
IMMIGRATION DEPARTMENT.**

Shanghai, July 19, 1940.

E.T. Nash, Esq.,  
Assistant Secretary, S.M.C.

Dear Mr. Nash,

I take the liberty of transmitting to you on the appended sheet some salient points relative to immigration problems since restrictions were instituted.

I avail myself of the opportunity to transmit to the S.M. Council on behalf of my Committee sincere thanks for the help and the courteous consideration which have invariably been extended to us.

Very sincerely yours,

(Sgd) E. Kann

Vice-Chairman.

Shanghai, July 17, 1940.

#### IMMIGRATION STATISTICS.

Applications: From the time the new immigration restrictions have been put into force, i.e. between end of November, 1939, and 15th July 1940, about 3,700 applications were filed with the Immigration Dept. of the Committee. Very frequently an application comprises several persons, so that the number of persons on whose behalf entry into Shanghai was sought, may be put at about 6,000. Out of this total about 55% of the applications submitted referred to the Japanese occupied territory; about 40% to the International Settlement; and about 5% to the French Concession.

Permits Granted: The number of permits granted is, as far as can be ascertained by the Immigration Dept., about 2,500. This means that such landing permits benefitted about 4,000 persons. It also signifies that, thanks to the kindness of the authorities concerned, about two-thirds of the applications filed have hitherto been granted. The remainder of the applications are at this juncture still under consideration by the authorities concerned. A certain percentage had to be declined.

Actual Arrivals: Up to July 12 beneficiaries of about 500 permits only actually arrived here, representing about 900 persons. This means about 20% only of the total number of landing permits issued since end of November, 1939. The causes for this comparatively small number of entrants are manifold: firstly, the difficulty of finding means of communication from Central Europe; the hardships in connection with obtaining visas via Siberia-Manchukuo; the dearth of foreign currencies for paying steamer fares; obstacles often put into the path of intending emigrants by the Central European authorities under the style of tax complications, etc.

London Emigrants: A fairly large number of refugees, who had been granted an asylum in England, are now expected to leave that country. During the past two months the Committee has had a good many applications from that direction, almost all of which are based on the prescribed landing money of U.S.\$ 400 for each adult person. This means that, in contradistinction to the original influx of impoverished masses ( in the majority of cases ) we now witness a tendency on the part of immigrants to bring funds to Shanghai; not merely in the shape of landing money, but not infrequently in the form of comparatively good-sized monetary reserves.

Remarks: An ever-growing number of refugees at present domiciled at Shanghai is making use of our port as halting-station on their way to U.S.A.

Considering that on an average the refugee colony here has been sojourning in Shanghai for one year, it will be understood that not much in the way of permanent establishment can be expected by people who, through lack of capital and language difficulties, are severely handicapped. But nevertheless a good deal of real progress can be recorded, especially in the line of small industries. Remittances from abroad for the support of some emigrants are regularly flowing into Shanghai, thus benefitting the port.

TO FACILITATE REPLY PLEASE QUOTE  
THIS NUMBER **K 36/1**  
AND DO NOT DEAL WITH MORE THAN  
ONE MATTER IN THE SAME LETTER

CONFIDENTIAL



## Council Chamber.

ADMINISTRATION BUILDING.

*Shanghai,* July 10, 1940.

R. W. Yorke, Esq.

Dear Yorke,

I am putting on record the attitude that I am adopting regarding the matter of which you spoke to me.

By understanding reached with the Japanese, we are exercising assumed powers to prohibit certain Jewish parties from "entering" Shanghai. Actually we have no means, exclusively our own, to do this. We have never pretended to the rights of a passport office or believed that, in our own right alone, we are empowered to "authorize the entry" of any party into the port of Shanghai. In our certificates we have made the distinction of saying in a negative way that we have "no objection" to entry, rather than that we have "authorized entry", and the certificates given refer to entry into the "International Settlement South of the Soochow Creek" and not to entry into "Shanghai".

Accordingly, where we learn that the Japanese authorities will not permit entry into Shanghai on the strength merely of our certificate of "non objection", I think we should refrain from challenging their decision.

Should it develop, however, that we learn that the Japanese authorities are in any general way denying entry to Jewish refugees who appear to us to be qualified to enter, it may perhaps be our province to pass such information on to the Consular Body, leaving it to them to take the matter up with the Japanese authorities should they see fit.

Yours sincerely,

*E. M. M. M.*

*L. L. D. P. M.*

*To see*

*Ref. 12/*  
*See*  
*10/12*

SHANGHAI MUNICIPAL POLICE S. B. REGISTER

Special Branch S. B. D. 54271-10 Station, 40

REPORT

Date June 26, 1940

Subject Central European Refugees - Irregular Arrivals.

Made by D.S.I. Pitts.

Forwarded by D.I. Crawford.

Arriving in Shanghai on June 23, 1940 from Germany via Siberia and Dairen were Mr. Walter FLESKE, German Aryan and his wife Mrs. Erna FLESKE, German Jewess. The latter was not in possession of landing money, neither had she a landing permit.

The couple are practically destitute and at present are being accommodated by the Jewish Committee in the Embankment Shelter.

Despite the fact that both persons are refugees, the Police have no control over the man since any attempt to make him register with the Police might have the effect of causing trouble with the local German authorities.

This is by no means the first case of this type since it is learned from good sources that German Jews have been arriving here from Hongkong and Singapore on small coastal steamers during the past three weeks without either landing money or permits, the persons concerned having been placed on board the steamers by the British Government authorities in those ports. Details, however, are lacking.

In connection with the first paragraph Mrs. Erna FLESKE'S passport bears a large red "J".

*Ja. Pitts*

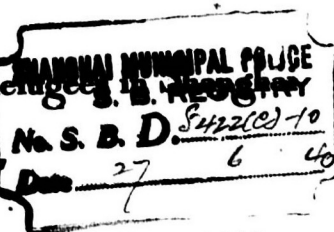
D.S.I.

D.C. (Special Branch).

*Amended made 26/6*  
*26 6 40*  
*See also D. 54271-10*  
*C. 26*

Committee for the Assistance of European Jewish Refugees

IMMIGRATION DEPARTMENT  
EMBANKMENT BUILDING ENTRANCE A ROOM 17



M. SPEELMAN, CHAIRMAN  
E. KANN, VICE-CHAIRMAN

SHANGHAI, 24th June 1940

Special Branch,  
S.M. Police.

Dear Sirs,

Re Deposit of Landing Money:

In view of the fact that numerous remittances are cabled here in favour of prospective immigrants, and not in the name of our Committee, I wrote on June 11 to the Shanghai Municipal Council, soliciting a ruling on this particular question. Under date of June 19 (Ref. No. K. 38/1) I received the following answer:

" Provided your Committee furnishes to the Police a letter, when applying for a permit, stating that the Committee is satisfied that the money is deposited in Shanghai and that it is available for the use of the entrant concerned upon his or her arrival in Shanghai, the requirement in question will be regarded as having been met. "

( sgnd. E. T. Nash )

I think it useful to communicate the foregoing to you for record's sake.

Immigrants Deposit Money: Hitherto the landing money was deposited in a special account with the Hongkong & Shanghai Banking Corp. From to-day the said account will be carried by the CHASE BANK. This means that, if and when money is being cabled from abroad for landing permits, the order should read : " Advise and pay Chase Bank, account Speelman."

Very truly Yours,

DATE 27 6 40

SHANGHAI MUNICIPAL POLICE.

SHANGHAI MUNICIPAL POLICE

S. B. REGISTRY

Special Branch No. S. B. D. 54220-10

REPORT

Date June 21, 1940. Station, 40

Subject. Central European Refugees - Landing Monies Deposited in London.

Made by D.S.I. Pitts. Forwarded by D. I. Crawford.

With reference to the contents of a report dated June 18, 1940 on the above subject, it is now learned from the Hongkong & Shanghai Banking Corporation that authorization has been received from London to the effect that landing monies deposited on behalf of refugees who have arrived in Shanghai may be returned to the persons concerned direct. Accordingly the monies have already been paid out to the majority of the refugees concerned after their proper identification.

Commr. of Police

Information.

*R. D. Forks*

D.C. (Sp. B.)

22/6

*C. 22/6*

*D. S. I.*

D. S. I.

D. C. (Special Branch).

FILE



June 19, 1940.

E. Kann, Esq.,  
Committee for the Assistance of  
European Jewish Refugees in Shanghai,  
Immigration Department,  
Embankment Building,  
Entrance A, Room 177,  
Shanghai.

Dear Mr. Kann,

I have to refer to your letter of June 11, on the subject of the requirement that refugees eligible to apply for entry permits must deposit with your Committee specified money.

Provided your Committee furnishes to the Police a letter, when applying for a permit, stating that the Committee is satisfied that the money is deposited in Shanghai and that it is available for the use of the entrant concerned upon his or her arrival in Shanghai, the requirement in question will be regarded as having been met.

Yours sincerely,

E. I. NASH

Assistant Secretary.

GPR:



*D.S.S. File*  
*Rd. 21/6.*



LLOYD TRIESTINO.

COPY

621 JUN 1940  
POLICE FORM

Shanghai, June 19th, 1940.

The Secretary & Commissioner General,  
Council Chamber,  
Administration Building,  
Shanghai Municipal Council,  
Shanghai.

Dear Sir,

We are in receipt of your letter No. 5104 of the 18th instant, in reply we would say that the matter with the Hongkong & Shanghai Banking Corporation has in the meantime been satisfactorily arranged and that payments of Landing Money are effected to refugees direct.

We are taking this opportunity of thanking you for the interest you have been kind enough to take in the matter.

Yours faithfully,

LLOYD TRIESTINO.



K 38/1

P.

June 18, 1940.

Messrs. Lloyd Triestino,  
26 The Bund,  
SHANGHAI.

Gentlemen,

I have to acknowledge receipt of your letter of June 14, regarding landing money paid in by your Company to the Hongkong & Shanghai Bank in London in respect of the entry into Shanghai of certain Jewish refugees.

I have to suggest that you address me authorising the Council to communicate with the local branch of the Hongkong & Shanghai Bank requesting that the money in question be paid by the bank to the refugee beneficiaries direct against their receipts or else in one lump sum to Mr. M. Speelman, Chairman of the Committee for the Assistance of European Jewish Refugees in Shanghai.

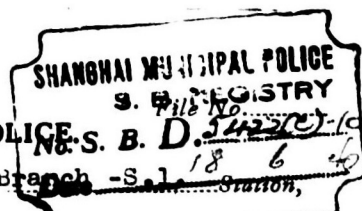
I am, Gentlemen,  
Your obedient Servant,

GPR:

Secretary & Commissioner General.



SHANGHAI MUNICIPAL POLICE



REPORT

Subject. Central European Refugees - Landing Monies deposited in London.

Made by D.S.I. Pitts Forwarded by D.I. Crawford.

In regard to the Communication dated June 14 from Messrs. Lloyd Triestino addressed to the Secretary and Commissioner General of the Shanghai Municipal Council, I have to report that the immigrants concerned all received their passports on June 7, the day following their arrival in Shanghai in the s.s. Conte Verde. They then proceeded to the shipping company to secure cheques for the sums they had deposited in Europe and were told to wait. By the time they were in possession of the cheques, Italy had declared war on Great Britain and the Hongkong & Shanghai Banking Corporation had received instructions not to trade with the enemy.

The money referred to and deposited in London on behalf of certain of the refugees to whom it is payable in Shanghai is, according to the Hongkong & Shanghai Bank, payable only to the Lloyd Triestino. The bank has cabled London asking for instructions as to whether the deposits can be paid direct to the refugees concerned <sup>or</sup> whether the monies shall be confiscated. As soon as the reply is received a further report will be submitted by this office.

*D. Pitts*  
D.S.I.

D.C. (Special Branch ).

June 18, 40.

Secretary & Commissioner General,

S. M. C.

Reference: Letter from Mr. E. Kann  
dated June 11, 1940

Subject : Deposit money required  
in revised immigration  
regulations.  
-----

Provided the Committee furnish a letter, when applying for an immigration permit, stating that the Committee are satisfied that the money has been deposited in Shanghai and that it is available for the use of the immigrant concerned upon his or her arrival in Shanghai, there are no Police objections.

If this procedure is followed as a general rule no possible error can be made.

S. K. M. Bourne:  
Commissioner of Police.

CCK/.

FILE  
19/6

19/6

Shanghai Municipal Council.

COUNCIL CHAMBER.  
SHANGHAI.

June 17, ..... 1940.

The Commissioner of Police.....

Subject: Letter from Mr. E. Kann dated 11/6/40.  
requesting for a ruling concerning deposit money  
required in revised immigration regulations.

It would be appreciated if you could now forward your comment  
on the above matter sent to you on June 11, 1940.....

  
Deputy Secretary.

SHANGHAI MUNICIPAL POLICE

SHANGHAI MUNICIPAL POLICE

S. B. REGISTRY

No. S. B. D. 5422(2)-10

Special Branch - Station, 40

Date June 17, 1940

REPORT

Subject: Central European Refugees - Depositing of Landing Money.

Made by: D.S.I. Pitts. Forwarded by: D. I. Crawford.

With reference to the attached letter dated June 11, 1940 from Mr. Kann addressed to Mr. Nash, the entire contents of the communication can be summed up in a nutshell. Where money is deposited in Shanghai - in a bank or in a travel agency - for the purpose of securing immigration permits, the application that is made to the Police through the Committee for the said permit should be accompanied by a letter from the Committee to the effect that the Committee is satisfied that the money has been deposited in Shanghai and that it is available for the use of the immigrant concerned upon his or her arrival in Shanghai from Europe.

If this procedure is made a general rule where the depositing of money is concerned, no slips can be made and the investigation that the money is in Shanghai will devolve upon the shoulders of the Committee and not the Police.

*Jo. Pitts*

D. S. I.

D. C. (Special Branch).

*L.P. Lin,*  
*I agree that the conditions of Regulation 2 (A) need not be rigidly enforced if the Committee will accept the responsibility incurred by a bank draft being made payable to an immigrant & not to the Committee.*

*R. D. Parker*

*D. C. (S.B.)*

DATE 19/6/40

*AP*

17 JUN 1940  
~~CONFIDENTIAL~~

COMMITTEE FOR THE ASSISTANCE  
of European Jewish Refugees in Shanghai.

P.O. Box 1131,  
S'hai, June 15, 1940.

E.T. Nash, Esq.,  
Assistant Secretary,  
Shanghai Municipal Council.

Dear Mr. Nash,

I beg to own receipt of the copy of a letter, addressed by the Lloyd Triestino to the Secretary and Commissioner General of the Shanghai Municipal Council under date of June 14, 1940. The said letter deals with the problem of landing monies aggregating 2,005 pounds sterling, handed in by the London representative of the said shipping company to the Hongkong & Shanghai Banking Corporation in London, to be paid here to 14 Jewish emigrants (named on a separate list) who landed here on June 6 by the s.s. "Conte Verde". The money was to be paid over to the refugees upon presentation of a letter, addressed by the local office of the Lloyd Triestino to the Shanghai Branch of the Hongkong & Shanghai Bank.

The disbursements referred to are, at least temporarily, not being made available to the beneficiaries, due to the outbreak of the war between Great Britain and Italy and the subsequent provisions of the Trading with the Enemy Act. Meanwhile the emigrants are stranded here penniless, being deprived of their all through no fault of their own.

The situation has this noon been carefully considered at a meeting held by my Committee. Then and there it was unanimously resolved to approach the Council with the suggestion to request the Lloyd (who apparently cannot effectively deal with the Hongkong and Shanghai Bank) to write to the Shanghai Municipal Council, asking that it communicates with the said bank, requesting that payments of the amounts due to the parties clearly specified should be made to the refugee beneficiaries direct against their receipts, or else in one lump sum to my Committee, respectively to its chairman, Mr. M. Speelman. We shall see to it that, in co-operation with the Lloyd, disbursements shall promptly be made to the right parties.

My Committee is of the opinion that this procedure would satisfy all legal requirements. It would, of course, be clearly understood that the Shanghai Municipal Council, if it consents to act as intermediary, would do so without prejudice and without liability of any kind.

I desire to thank you for your kind attention and beg to remain,

Very sincerely Yours,

E. Kann.

Copies to Messrs. Speelman & Hayim.

*D.S.J. Patta*  
*Attchd to*  
*File. R.S. 10/16*

MEMO.

D. S. Pitts

These congress  
are, I presume, those  
who failed to  
attend Police Lt. Q.  
for registration though  
offices were kept open  
or special arrangements  
made to facilitate  
them.

R. W. Forke.

D.C. Special Branch. <sup>157</sup>/<sub>6</sub>



K 38/1.

15 JUN 1940  
~~SECRET~~

LLOYD TRIESTINO

26 The Bund,

Shanghai, June 14, 1940.

PASSENGER DEPARTMENT

The Secretary & Commissioner General,  
Council Chamber,  
Shanghai Municipal Council,  
Shanghai.

Dear Sir,

LANDING MONIES - REFUGEE TRAFFIC

We beg to inform you that in accordance with an arrangement concluded in February last with the "Trading of the Enemy Branch" (Treasury and Board Trade) London, Landing money collected in England had to be paid by the Hongkong & Shanghai Banking Corporation, Shanghai, against presentation of a letter and a signed Certificate as per specimens attached.

It occurred, however, during the last few days that the aforesaid Bank refused to honour their own advice from London, with the result that some of the refugees, whose list we enclose, protested in violent terms against the attitude of our Company.

We have to point out in this connection that we act between your institution and refugees as intermediaries only in accordance with regulations in regard to claims preferred to us for reimbursements of Landing monies. In the case of such funds collected in England, however, we are actually not in possession of these and your kind intervention that these sums are paid to claimants will be much appreciated.

Yours faithfully,

LLOYD TRIESTINO.

Encl.

*See York.  
Any views? I have asked Kamm for this.*

*Yr.  
G. Kamm*

SILBERMANN, Hermann	£ 100.-
GOLDSCHIEDER, Mr. & Mrs. and Mrs. Perla HORN	£ 300.-
HUTTER, Mr. & Mrs. Hermann	£ 100.-
SCHIFF, Mr. Hans	£ 100.-
KULKA, Mr. Erwin	£ 100.-
SCHRECKER, Mr. Robert	£ 100.-
KULKA, Miss H.	£ 100.-
STIASNY, Mr. & Mrs. W.	£ 200.-
ZABIELOWITZ, Mr.	£ 115.-
KLEPETAR, Mrs.	£ 115.-
TAUBE	£ 115.-
KORNIK, Mr.	£ 100.- plus £ 15.-
Teltscher Frits and Family	£ 345.-

**THE HONGKONG & SHANGHAI BANKING CORPORATION**

**9, Gracechurch Street.**

**LONDON, E.C. 3.**

**8th April, 1940.**

**Messrs. Italian Lines Ltd.,  
14, Lower Regent Street,  
LONDON, S.W. 1.**

**Dear Sirs,**

With reference to your letter of 30th March we confirm that we have instructed our Shanghai Office direct to pay the Lloyd Triestino Co. Shanghai, against their receipt the sum of £ 100.- (One Hundred Pounds) being Landing Money account Mrs. Ilse Paula KAHN on production of this letter.

**Yours faithfully,**

**(Signed)**

**Sub-Manager.**

**LLOYD TRIESTINO**

**26, The Bund.**

**Shanghai,**

**PASSENGER DEPARTMENT.**

**No. \_\_\_\_\_**

**Certificate of Landing.**

**The Agency General of the Lloyd Triestino, Shanghai,  
confirms that**

**....**

**....**

**....**

**holding Passage ticket Serie .... No.....**

**arrived in Shanghai by the s.s. ....**

**on.....**

**Signature of passenger above referred to:**

**.....**

K. 38/1

**URGENT**

11 JUN 1940

**POLICE FORCE  
FOR COMMENT**

COMMITTEE FOR THE ASSISTANCE OF EUROPEAN

JEWISH REFUGEES IN SHANGHAI.

Immigration Department.

Embankment Building,  
Entrance A Room 177,  
S'hai, June 11, 1940.

E.T. Nash, Esq.,  
Assistant Secretary,  
S. M. Council.

Dear Mr. Nash,

With reference to the newly revised immigration regulations, may I ask for a ruling concerning the following point:

Paragraph 1) requires a deposit of U.S. dollars 400 per person with our Committee. In the majority of cases this is done, but there are numerous instances; where the landing money is cabled by relatives to, or favour of, a bank, or a travel agency (American Express, Cook's, Orient Lloyd, etc.), to be held at the disposal of the beneficiaries upon their arrival here. In such cases our Committee obtains a confirmation from the bank or travel agency, but, strictly speaking, the funds are not at the disposal of our Committee, since the latter cannot obtain de facto possession or control over the money remitted.

The reason for the procedure just cited is undoubtedly ignorance on the part of anxious relatives, who do not know the exact name of our Committee, whose name for cabling purposes, besides, is far too long. Whenever we have a chance, we instruct people to wire to pay to "WAYFOONG & Co Speelman", which - according to arrangements with the Hongkong & Shanghai Bank - is signifying that the Committee's account (used exclusively for deposits of landing monies) should automatically be credited.

Will you kindly tell me whether you desire all remittances through banks and travel agencies, with the proviso that proceeds should be held at the disposal of prospective arrivals, discontinued as contravening the spirit of the new regulations, or else whether they may be accepted as bona fide? I am not pleading for the one or the other modus operandi, but, being anxious to strictly comply with the Council's ideas, I hereby take the liberty of asking for a ruling.

Thanking you for your attention, I beg to remain,

Very sincerely Yours,

E. Kann,

Vice-Chairman.

COMMITTEE FOR THE ASSISTANCE OF EUROPEAN JEWISH REFUGEES IN SHANGHAI

POLICE  
REGISTRY

D. 5422/10

27 6 40

11th June 1940

*W. K. F. Lee*  
*Copy for Police*

E.T. Nash, Esq.,  
Assistant Secretary,  
S.M. Council.

Dear Mr. Nash,

With reference to the newly revised immigration regulations, may I ask for a ruling concerning the following point :

Paragraph 1) requires a deposit of U.S. dollars 400 per person with our Committee. In the majority of cases this is done, but there are numerous instances, where the landing money is cabled by relatives to, or favour of, a bank, or a travel agency ( American Express, Cook's, Orient Lloyd, etc), to be held at the disposal of the beneficiaries upon their arrival here. In such cases our Committee obtains a confirmation from the bank or travel agency, but, strictly speaking, the funds are not at the disposal of our Committee, since the latter cannot obtain de facto possession or control over the money remitted.

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Thanking you for your attention, I beg to remain

Very sincerely Yours,

*E. KANN*

## ENTRY OF EUROPEAN REFUGEES.

On October 22, 1939, the Shanghai Municipal Council issued regulations relaxing the total prohibition of entry into the International Settlement of refugees from Europe.

These regulations have now been revised and effective from July 1, 1940, such entry of refugees will be governed by the following regulations:—

1. No entry will be permitted unless an entry permit has been obtained from the Police of the International Settlement. The granting or refusing of a permit is at the discretion of the Police.
2. Only refugees coming within the following categories are eligible to apply for such entry permits:
  - (a) Refugees who possess, and deposit with the Committee for the Assistance of European Jewish Refugees in Shanghai, not less than U.S.\$400 in the case of an adult, or not less than U.S.\$100 in the case of a child of less than 13 years of age, or the equivalent of such sums in some foreign currency.
  - (b) Refugees who are immediate family relations (i.e. parents, husbands, wives or children) of refugees of certified financial competency resident in Shanghai.
  - (c) Refugees who have a contract of employment with a resident in Shanghai.
  - (d) Refugees who intend to contract marriage with a resident in Shanghai.
3. Entry permits granted are valid for a period of four months only.
4. The responsibility of verifying that an entry permit has been issued by the Police, before a passage booking is made, devolves upon the shipping or railway companies or other travel agents.
5. Applications for such entry permits must be made to the Police through the Committee for the Assistance of European Jewish Refugees in Shanghai and addressed to the Committee at Room 177, Embankment Building, North Soochow Road, Shanghai.

*Note.*—At the present time these regulations are only applicable to that part of the International Settlement which lies South of the Soochow Creek. Refugees desirous of residing in that part of the International Settlement which lies North of the Soochow Creek must comply with the regulations of the Japanese authorities.

Shanghai Municipal Council,  
June 1, 1940.

*[Handwritten signature]*

MUNICIPAL COUNCIL,  
SECRETARIAT,  
ADMINISTRATION BUILDING,  
SHANGHAI,.....193

SHANGHAI MUNICIPAL POLICE.

SHANGHAI MUNICIPAL POLICE

S. S. REGISTRY

Special By *N. S. I. Pitts* *June 12, 1940*

REPORT

Date *June 12, 1940*

Subject *Central European Jews - Increase in Permit Fee - Shanghai*

*Jewish Chronicle.*

Made by *D. S. I. Pitts* Forwarded by *D. I. Crawford.*

With reference to the attached communication dated June 5, 1940 from the Shanghai Jewish Chronicle relative to a letter received from Dr. Eichberg in regard to the increase in fees of Immigration Permits, I have to point out that a copy of the said letter from Dr. Eichberg has not been seen by this office.

A rather mild critique of the increase in the fees appeared in the June 2 issue of the Shanghai Jewish Chronicle, but it did nobody the slightest harm and did not adversely reflect on either the Police or the Municipal Council.

Dr. Eichberg, who is in charge of the Immigration Department of the Committee for the Assistance to Jewish Refugees in Shanghai, is extremely zealous in the discharge of his duties and by his manner, possibly offends certain persons here.

The Shanghai Jewish Chronicle have always co-operated to the utmost with this office and as far as can be seen this newspaper has done no wrong in presenting the increase in the light of a sub-editorial.

*J. Pitts*

D. S. I.

D. C. (Special Branch).

*File*  
*W. R. 11/6*

RECEIVED  
S. S. REGISTRY  
DATE *12 / 6 / 40*

*E. C.*

*1/6*



上  
海  
猶  
太  
刊  
物

# SHANGHAI JEWISH CHRONICLE

HAMILTON HOUSE

ROOM 122

TEL. 16597

SHANGHAI, June 5th, 1940

The Commissioner of Police

Mr. Robertson

Local

Dear Mr. Robertson,

Yesterday we got a letter from Dr. Eichberg of the Immigration-Department, blaming us for describing the increase of the permit-tax as too high. Dr. Eichberg informed us that a copy of his letter was sent to the police.

We should like to take this opportunity, dear Mr. Robertson, to express to you, as the Chief of the Police, our feelings of profoundest respect and highest esteem and to assure you of our great gratitude for all what has been done by the S.M. Police for the benefit of the emigrants.

Being afraid that the letter of Dr. Eichberg may throw a wrong light upon our paper, we want to express you once more of our high acknowledgment and sympathy for the activity of the S.M. Police.

We beg to remain,

Yours obedient servant

物刊太猶海上  
Shanghai Jewish Chronicle

*B. Levin*

*D. L. Roth*  
*Mr. Roth 7/6*

REF. 13.

**MEMORANDUM.**

Commission of Police.

Regulations as agreed by Council, & passed by  
Mr. Yohke.

C. S. Kach.

MUNICIPAL COUNCIL,  
SECRETARIAT,

SHANGHAI, ..... 3/6/ ..... 1940.

### Entry of European Refugees.

On October 22, 1939, the Shanghai Municipal Council issued regulations relaxing the total prohibition of entry into the International Settlement of refugees from Europe.

These regulations have now been revised and effective from July 1, 1940, such entry of refugees will be governed by the following regulations:-

1. No entry will be permitted unless an entry permit has been obtained from the Police of the International Settlement. The granting or refusing of a permit is at the discretion of the Police.
2. Only refugees coming within the following categories are eligible to apply for such entry permits:
  - (a) Refugees who possess, and deposit with the Committee for the Assistance of European Jewish Refugees in Shanghai, not less than U.S.\$400 in the case of an adult, or not less than U.S.\$100 in the case of a child of less than 13 years of age, or the equivalent of such sums in some foreign currency.
  - (b) Refugees who are immediate family relations (i.e. parents, husbands, wives or children) of refugees of certified financial competency resident in Shanghai.
  - (c) Refugees who have a contract of employment with a resident in Shanghai.
  - (d) Refugees who intend to contract marriage with a resident in Shanghai.
3. Entry permits granted are valid for a period of four months only.
4. The responsibility of verifying that an entry permit has been issued by the Police, before a passage booking is made, devolves upon the shipping or railway companies or other travel agents.
5. Applications for such entry permits must be made to the Police through the Committee for the Assistance of European Jewish Refugees in Shanghai and addressed to the Committee at Room 177, Embankment Building, North Soochow Road, Shanghai.

Note.- At the present time these regulations are only applicable to that part of the International Settlement which lies South of the Soochow Creek. Refugees desirous of residing in that part of the International Settlement which lies North of the Soochow Creek must comply with the regulations of the Japanese authorities.

Shanghai Municipal Council,  
June 1, 1940.

SHANGHAI MUNICIPAL POLICE

Section I, Special Branch.

REPORT

Date May 30, 1940

SHANGHAI MUNICIPAL POLICE  
File No. S. B. D. 5422(2)-10  
3 5 40

Subject Central European Jews - Immigration affairs.

Made by D.P.S. Killingbeck. Forwarded by D. I. Crawford.

D.I. Pitto.  
I think we  
are covering  
this in the  
revised  
regulation.

R.D.F.  
5/5.

Copy to  
Mr. Mack.  
R.D.F.  
5/6.  
Sent.

FILE

In amplification of the paragraph marked "Shipping Companies", contained in the attached report dated May 2, 1940 and the further remarks in report dated May 23, on the above subject it is still apparent that proper attention is not being given the conditions governing the issue of S.M.C. immigration certificates by the shipping companies catering to the immigrants.

The period of validity of certificates is four months from the date of issue only and the responsibility of ascertaining whether the prospective immigrants will arrive in Shanghai prior to the expiry of such period devolves upon the shipping company concerned at the time of booking.

In numerous instances renewals of certificates which have expired are not granted by this office but in some cases the refugees concerned have been granted passage from Europe, apparently in the hope that application for renewal of the immigration certificates would be successful. If shipping companies were made fully cognizant of their responsibilities under the Council's regulations governing immigration, this practice would no doubt cease.

Valuable assistance has been given to this office by the Lloyd Triestino Company which has notified the responsible officers of ships arriving in Shanghai with refugees on board to prepare a

DATE 27 6 40

SHANGHAI MUNICIPAL POLICE.

File No. ....

REPORT

..... Station,  
Date..... 19

- 2 -

Subject.....

Made by.....

Forwarded by.....

separate list of such refugees in possession of permits issued by the Council and to collect all passports from them. These passports are handed over to the representative of the Committee for the Assistance of European Jewish Refugees on the arrival of the steamer in Shanghai. This representative issues a receipt for these documents to the respective owners and instructs them of the necessity of registering with the Police.

It is respectfully suggested that were Messrs. D. K. K. asked to adopt similar measures with refugees in possession of S.M.C. permits arriving on their vessels, a more efficient check could be kept on refugees arriving via Siberia.

*J. Killenbeck*

D. P. S.

D. C. ( Special Branch ).

K 38/1

P.

SHANGHAI MUNICIPAL POLICE		
S. & REGISTRY		
No.	S. B. D.	5422(2)-10
Date	31	5 1/6

May 29,

40.

M. Shibata, Esq.,  
H.I.J.M. Consulate-General,  
SHANGHAI.

Dear Mr. Shibata,

We have found that undesirable characters among the Jewish refugees are gaining admission to the Settlement South of the Soochow Creek under Clause I of the regulations, which requires the possession of a stipulated sum of money, but which does not at present require a Police permit in addition to possession of money.

We are therefore proposing immediately to publish amended regulations requiring a Police permit in all cases of admissions South of the Creek.

I understand that this merely conforms with the practice of the local Japanese Authorities of admitting only those refugees who in your discretion are granted permits, irrespective of any other requirements you may impose.

Yours sincerely,

E. J. JACOB

Assistant Secretary.



GPR:

29 MAY 1940  
POLICE FORCE

COMMITTEE FOR THE ASSISTANCE OF EUROPEAN REFUGEES  
IN SHANGHAI.

IMMIGRATION DEPARTMENT.

Embankment Building,  
Entrance A Room 177,  
S'hai, May 28, 1940.

E.T. Nash, Esq.,  
Assistant Secretary,  
S. M. C.

Dear Mr. Nash,

Immigration.

Thank you for your kind communication of date. In reply I have to state that I have not had any reply from Mr. Ishiguro relative to my mention of the wholesale issue of landing-permits..

Meanwhile I have had occasion to address the Japanese authorities (on May 23) on a kindred subject. My Committee had a cable from the Refugee Committee, Berlin, stating that henceforth Japanese visae would be given only on landing permits emanating from the Japanese authorities in Shanghai, and not on other permits. As this was a change from the practice in force previous to May 15, I suggested to revert to the old modus and asked the assistance and co-operation from the Japanese Consular authorities here.

I have now had a reply, dated 25th May, copy of which is enclosed herewith for your information. Contents are not very satisfactory to my Committee, yet I feel that there is hardly anything else I could usefully undertake in the matter.

I enclose a second carbon copy which you might wish to transmit to the S.M. Police for its files.

Very sincerely yours,

E. Kamm.

CARP'S  
"HILFSPOND"  
TEL. 41083

COMMITTEE FOR THE ASSISTANCE  
OF EUROPEAN JEWISH REFUGEES IN SHANGHAI  
*Disbursement and Housing Committee*

1 SOUTH TIENDONG RD.  
(EMBASSY BLDG)  
P.O. BOX 1001

OUR NO. ....

RE ..... Copy of an original letter SHANGHAI, 25th May 19 40  
from the Japanese Consulate General  
dated 25th May.

Dear Mr. Kahn,

With reference to your letter addressed to our Consul Mr. Ishiguro under the date of 23rd May concerning the transit visa through Manchoukuo and Japanese territory for the refugees, he instructed me before his departure to-day for Kanking to reply as follows.

I would like to emphasize that our Consulate-General is not in any way concerned with granting of the passport visa by the afore-said authorities, who act at their own discretion or, as need be, at the instructions from their Home Governments. I am most firmly convinced that these authorities are most impartial in their discharge of official task in this line as in any other, the merits of the permits being believed to be weighed on fair basis irrespective of the issuing authorities in Shanghai.

As to the trip via Vladivostok and Japan which is referred to in the penultimate paragraph of your letter, you will easily see that the transit visa through Japan should be obtained from the Japanese authorities stationed in European cities.

Hoping that you will understand the situation, I beg to remain,

Yours sincerely,

sgd. M. Shibata



TO FACILITATE REPLY PLEASE QUOTE  
THIS NUMBER K 38/1  
AND DO NOT DEAL WITH MORE THAN  
ONE MATTER IN THE SAME LETTER

## Council Chamber.

ADMINISTRATION BUILDING



*Shanghai,* May 7, 1940.

The Commissioner of Police.

### Jewish Refugees

With reference to your report of May 4,  
authority is accorded to increase the fee for Police  
permits issued in connection with the entry of Jewish  
Refugees into Shanghai from \$5 to \$25 with effect  
from June 1, 1940, having regard to the increasingly  
heavy expenditure in Police services on behalf of the  
Jewish Refugees.

A handwritten signature in dark ink, appearing to be "H. J. ...", is written over a horizontal line.

Secretary & Commissioner General.

GPR:



P., P.

K 38/1

May 7, 1940.

The Committee for the Assistance  
of European Jewish Refugees in Shanghai,  
Room 446, Cathay Hotel,  
Shanghai.

Gentlemen,

In view of the very large sums being expended  
by the Council in Police services on behalf of European  
Jewish Refugees, I have to inform you that the fee for  
Police permits for the entry into Shanghai of refugees  
will be increased from \$5 to \$25 with effect from  
June 1, 1940.

I am, Gentlemen,

Your obedient Servant,

(Sgd.) G. Godfrey Phillips

Secretary & Commissioner General.

GPR:

D. 5422(e)-10.

May 4, 40.

The Secretary & Commissioner General.

Subject: Jewish Refugees.

I forward herewith and endorse copies of  
two Police reports on the above mentioned subject  
and have to recommend that the permit fee of \$5.00  
be increased to \$25.00 with effect from June 1, 1940.

Sd. K. M. Bourne.  
Commissioner of Police.

*Recd 6/5.*

May 3, 1940.

Commissioner of Police.

Sir,

I forward herewith a report submitted by D.S. Pitts on the situation re European refugees up to April 30, 1940. I endorse D.S. Pitts' remarks regarding subterfuge resorted to in many cases and the cost of maintaining staffs to investigate applications and control immigration. The Council has incurred an expenditure in police services alone of approximately \$12,000 since the introduction of the regulations governing immigration, the work involved is daily increasing, and further staff will be required in the near future. The income derived from permit fees during the same period was \$5,738. I recommend that the permit fee be increased to \$25.00.

(Sd) R.W. Yorke

D.C. (Special Branch)

P. A.  
Covering letter to  
S. & C. G.  
" Formed & endorsed



May 3, 1940.

Commissioner of Police.

Sir,

I forward herewith a report submitted by D.S. Pitts on the situation re European refugees up to April 30, 1940. I endorse D.S. Pitt's remarks regarding subterfuge resorted to in many cases and the cost of maintaining staffs to investigate applications and control immigration. The Council has incurred an expenditure in police services alone of approximately \$12,000 since the introduction of the regulations governing immigration, the work involved is daily increasing, and further staff will be required in the near future. The income derived from permit fees during the same period was \$5,738. I recommend that the permit fee be increased to \$25.00.

*R. D. Forks*

D.C. (Special Branch)

### ENTRY OF EUROPEAN REFUGEES.

In August last the Shanghai Municipal Council announced that it was compelled to forbid any further entry into the International Settlement of refugees from Europe. The Council now announces that this prohibition will not apply to those coming within the following categories:—

- (1) Persons who possess, available for use in Shanghai, not less than U.S.\$400 in the case of an adult, or not less than U.S.\$100 in the case of a child of less than 13 years of age, or the equivalent of such sums in some foreign currency.

The responsibility of verifying the possession of such requisite sums before passage bookings are made devolves upon the shipping or railway companies or other travel agents, who must obtain a certificate from the Committee for the Assistance of European Jewish Refugees in Shanghai as to the availability in Shanghai of such sums.

- (2) Persons who obtain an entry permit from the Council on the grounds that

- (a) they are immediate family relations (i.e., parents, husbands, wives or children) of refugees of certified financial competency resident in Shanghai; or

- (b) they have a contract of employment with a resident in Shanghai; or

- (c) they intend to contract marriage with a resident in Shanghai.

Applications for such entry permits must be made to the Council through the Committee for the Assistance of European Jewish Refugees in Shanghai and addressed in writing to Room 446, Cathay Hotel. The granting or refusing of a permit is at the discretion of the Council. Applications submitted through the Committee for the Assistance of European Jewish Refugees will be investigated by the Special Branch of the Police Department before permits are issued.

*Note.*—At the present time these regulations are only applicable to that part of the International Settlement which lies South of the Soochow Creek. Refugees desirous of residing in that part of the International Settlement which lies North of the Soochow Creek must comply with the regulations of the Japanese authorities.

Shanghai Municipal Council,  
October 22, 1939.

SHANGHAI MUNICIPAL POLICE.

SHANGHAI MUNICIPAL POLICE  
S. E. REGISTRY  
No. S. E. D. 1422(5) to 40  
Date May 2, 1940.

S. 1, Special Branch Station

REPORT

Subject. Central European Jewish Refugees - Immigration Affairs.

Made by D.S. Pitts

Forwarded by

D. I. Crawford

Over six months have elapsed since the introduction on October 22, 1939 of the Council's current regulations relating to immigration into Shanghai of Central European Jews, and it seems that the time is now opportune to review the situation with the object of either restricting future immigration or tightening-up the regulations to prevent the ingress of possible undesirables.

On the whole the system adopted by the Police in controlling immigration matters has worked well, but the regulations as framed at present are so open to abuse that unless very strict check is kept, refugees can, to all intents and purposes, enter Shanghai under almost precisely the same conditions as they did prior to the introduction of the regulations. This will be explained later in this report.

Up to April 30, 1940, this office issued 878 Immigration Permits allowing unhindered ingress into Shanghai of 1327 persons of both sexes and all ages. No less than 70 Permits, however, in respect of 114 persons, have been cancelled for various excellent reasons, so that in effect 808 Permits in respect of 1213 persons have been issued. In this connection it is confidently expected that quite  $33\frac{1}{3}\%$  of these 808 permits will also be cancelled



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owing to the failure of the prospective immigrants to arrive in Shanghai within the period of validity of the permit, which is four months only. Permits are renewed in certain cases and refused in others, but good reasons always exist for refusal to prolong the validity.

ARRIVALS

Since the inception of the current regulations, 460 refugees, including children, have arrived in Shanghai. Of this number 193 have arrived here on the strength of permits issued by this office, 265 without permits but in possession of the equivalent of either U.S.\$400 <sup>or</sup> £100 (U.S.\$100 for children) and 2 without either money or permits (GRUENWALD and BENISCH). Thus it will be observed that those entering without are considerably in excess of those with Permits. During the past two months, persons entering without permits have been four times as many as those in possession of permits and this proportion will increase now that the shipping companies realise that two rulings are contained in Article (1) of the regulations copy of which is attached.

ABUSES (ARTICLE \*1\*)

As matters stand at present, a family of say, four, (parents and two children), arrive in Shanghai having deposited U.S.\$1,000 with the shipping

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company for use in Shanghai. Nothing is known of them until they arrive here. After a few weeks in Shanghai, they can, instances already exist, and do deposit U.S. \$400 with the Committee in order to secure a permit from the Police for the immigration of another person under the second ruling of Article (1). It does not require a keen brain to see that such methods can be carried out times without number unless strict control is exercised by this office.

Other aspects, too, indicate that the spirit of this Article is being abused. No proof is forthcoming, but it is learned in certain instances that the deposit money is paid to the shipping company in Europe by Jewish Aid Societies and after the arrival here of the immigrant, all or part of the money is returned to the society concerned. The persons arriving here recently, too, in possession of this landing money, appear in many instances to be far from respectable types and from a cursory examination, Shanghai can offer little in the way of prospects for them.

As far as can be judged Shanghai derives no benefit from the presence of certain of these people and it is very respectfully suggested that Article (1) be amended in such a manner to exclude refugees depositing landing money in Europe against their arrival here.

The money should be deposited in Shanghai in the first place and a permit issued by this office

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only after their personal particulars, etc. are known. This measure would enable us to keep a firmer control over immigration affairs. It is quite possible that the next Lloyd Triestino steamer from Europe will disembark some 200 refugees, 160 or more of whom have landing money and about whom we know nothing.

It is also suggested that the deposit sum of U.S.\$400 be raised considerably. U.S.\$400 has not the purchasing power that it had in October 1939 and an amendment should be made accordingly.

ABUSES (ARTICLE 2(B))

Under Article 2(B), immigrants are allowed to enter Shanghai provided they have a contract of employment with a resident of Shanghai. It is obvious that the Council, when framing this regulation, did not realise how it was going to be abused and it is only by careful checking and proper investigation by the detectives of this office that at least 1,000 more permits have not been issued under Article 2(B).

Many refugees in Shanghai are in the unfortunate position of having relatives in Nazi occupied territories. The local persons go to almost any length in their attempts to procure permits for these relatives and the only way for many of them to secure these Permits is under Article 2(B). Experience has taught the members of this office that possibly through sympathetic motives, certain local concerns, some of good standing, some not, do give what appear to be valid contracts of employment

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to persons now in Europe to secure the necessary permits for their immigration. But, and this is the point, the employer has no intention at all, as has been often proved, of employing the other party to the contract. Needless to say permits are not issued to such applicants.

Again, it has been learned that refugees here with some money will go as far as to pay hard cash - say \$100 to \$300 - to secure what purports to be an employment contract from any concern prepared to lend itself to such business. The application is presented to this office and of course is rejected, but the lengths to which the local refugee will go to convince this office that the contract is a valid one has to be seen to be believed.

The issue of a permit has, it is realized, the effect of releasing men and women from concentration camps, but the point at issue must not be overlooked even on humanitarian grounds.

A few local concerns have offered perfectly legitimate working contracts and it is known that when the immigrant concerned arrives, he enters his job immediately, but when some companies, not long established, offer \$800 per month to an immigrant to undertake a clerical position and \$450 to a woman to act as a typist - to quote but two instances - then it is high time something was done to prevent the ingress of such prospective immigrants when better

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qualified persons are now unemployed in Shanghai.

It is not out of place here to mention that the Japanese authorities are now issuing Permits quite freely. Since the recent Municipal Election, over 600 Japanese permits have been issued, the total now being over 870. Information to hand indicates that anybody can now secure a Japanese Permit provided a gift of anything from \$100 to \$350 is paid to certain responsible officers.

FEES - SUGGESTED INCREASE

Whilst on the subject of Permits, it appears that the Council should authorize an increase in the cost for such permits. At present a fee of \$ 5 per permit is charged successful applicants. A permit is a valuable document and only issued after considerable investigation and trouble and when it is realized that a permit to enter Australia, for instance, costs £2-10-0 and that the immigrant must possess £200 Landing Money, it seems that the Council charge of the equivalent of 1/8d is out of all proportion.

Two foreign detectives and a clerical staff are ~~freely~~ engaged on Jewish affairs alone and the expenses involved in their salaries, cost of stationery, office equipment, etc., is nowhere near covered by fees secured from the issue of permits.

The cheapest fare from Europe to Shanghai via Suez is at least \$4,600 and where permits are issued

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the persons concerned have to pay this fare. They should be able to pay another \$100 for a permit and this figure - \$100 - it is respectfully suggested, should be authorized as the fee for each permit.

SHIPPING COMPANIES

In regard to general affairs relating to Immigration, this office would be enormously assisted if the Council would communicate with local shipping concerns, especially D.K.K., M.M., N.Y.K., P&O. and Lloyd Triestino, advising them that permits are valid for four months only and requesting that no immigrants be embarked unless it is certain they arrive in Shanghai prior to the validity of such permits expiring. This is necessary since it has been noted that certain refugees have arrived as much as ten days after the expiry of permits.

REFUGEES IN SHANGHAI - CENSUS

In previous reports, it will be remembered, it was stated that there were approximately 19,000 refugees in Shanghai. In accordance with instructions received, another check has been made, and the conclusion is reached that no more than 17,000 refugees reside here, including arrivals since the introduction of the new regulations. The previous higher figure of 19,000 was obtained from sources closely connected with the Refugee Committee, and it is now learned that the more refugees this Committee can state and domiciled

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in Shanghai, the more money it can secure from Europe and the United States in assisting it to carry on its charitable work.

Residential figures follow :-

Settlement, North of Creek	-	12,400
Settlement, South of Creek	-	1,700
French Concession	-	2,900

*C. 3/5*

*Ja. Piers*

D. S.

D. C. (Special Branch).

K38/1

RECEIVED 1940  
POLICE FORCE...

COMMITTEE FOR THE ASSISTANCE  
OF EUROPEAN JEWISH REFUGEES IN SHANGHAI

5422(10)

Date

1 South Tiendong Road,  
Shanghai, February 12, 1940.

E.T. Nash, Esq.,  
Assistant Secretary,  
Shanghai Municipal Council.

Dear Mr. Nash,

With reference to your kind letter of 2nd inst. I wish to state that your request to assist the police in their insistence regarding residence South of Soochow Creek was communicated to a full committee meeting. Needless to say, all our members fully concurred with your views. It was decided to do everything in our power to co-operate to the fullest extent by (a) bringing the restrictions as to residence once more to the notice of the local refugees, and (b) attempt to bring all new arrivals with permits issued by the Settlement authorities direct from the steamer to the police, provided this is technically feasible.

Capt. A. Hertzberg, who has recently been engaged by our Committee, has been instructed to see Mr. H.A. Pitts in connection with this problem, and I have every reason to assume that he has meanwhile done so.

In conclusion I should like to assure you that you can count upon the active co-operation of our Committee at all times. May I ask for the courtesy that the contents of this letter be communicated for record's sake to the Shanghai Municipal Police?

Thanking you for your attention in the matter,  
I beg to remain,

Very sincerely yours,

E. Kann.



*R. H. / 15 / 27*

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P.

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7. 2 40

February 2,

40.

E. Kann, Esq.,  
Room 501, 115 Kiukiang Road,  
Shanghai.

Dear Mr. Kann,

For your records and for the information of your Committee, I enclose copy of Mr. Ishiguro's letter of January 19 and of my reply of today's date, regarding the matter we discussed with the Police last night.

I think you will agree that it is your Committee's responsibility to do all in its own power to assist the Police in their insistence regarding residence South of Soochow Creek. If there are those who are breaching the regulations in this particular, your Committee should I feel endeavour to remedy the breach.

I have to thank you for the promise of your Committee's cooperation in this matter, in order to allay the misgivings of the Japanese Authorities.

Yours sincerely,

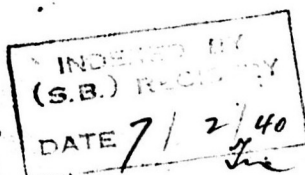
E. T. NASH

Assistant Secretary.

Encl.

W.

D.S. Path  
To all + FILE  
8/2



Date January 5, 1940

(Special Branch) Office Notes

Sir,

May I suggest that no copies of D.S. Pitts report be sent out pending a thorough discussion with Mr. Jolley or his nominee. From a casual conversation with Mr. Emilhanoff I gather that Mr. Hann is unduly optimistic. At the same time, it is surprising to hear that two thousand Jewish immigrants are living in the concession, that they are not registered with the Authorities, & it is not known how or when they arrived in Shanghai.

L.P.

R. H. Forke, A.C.

Further  
in due  
course



SHANGHAI MUNICIPAL POLICE

File No. REGISTRY

No. S. B. D.

Section 1, Special Br. Subd.

REPORT

Date February 5, 1940

Subject. Central European Jews - Meeting held in the offices of the  
Secretariat of the Shanghai Municipal Council.

Made by. D. S. Pitts Forwarded by. D.I. Crawford

At 4.30 p.m., February 1, 1940 an informal meeting was held in the office of Mr. E. T. NASH, Assistant Secretary of the S.M.C. for the purpose of discussing certain points outlined in a report submitted by this office on January 29, 1940 and finding means to prevent abuses by immigrants of the prevailing system.

Present at the meeting were:-

Mr. E. T. NASH,

Mr. R. W. YORKE, Assistant Commissioner of Police (Special Branch),

Mr. E. KANN, Chairman of the Committee for the Assistance of European Jewish Refugees in Shanghai, and

D. S. PITTS, Special Branch.

Mr. KANN, from his personal knowledge of local Jewish immigration affairs, confirmed the contents of the report mentioned above and in order to lighten the work that now falls on the shoulders of the Special Branch in dealing with applications for immigration permits, the registering of applicants, immigrants, new arrivals, etc., etc., Mr. KANN, on behalf of the Committee, assumed responsibility for meeting all new arrivals and bringing them to this office as quickly as possible. This measure, if successfully carried out, will relieve members of this section of the task of visiting the various steamers arriving from Europe with refugees.

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In addition Mr. KANN informed those present that the French Concession Authorities had written him stating that they were now prepared to receive applications from his Committee for the immigration into the French Concession of refugees.

Details of the French Concession regulations applicable to immigrants have been secured by the A.C. (Special Branch) and a translation of same is attached hereto.

Arrangements will be made by this office with the competent French Police authority for a periodical exchange of information on matters relating to refugee immigration.

The question of the lack of co-operation on the part of Messrs. Lloyd Triestino led to Mr. NASH stating he would again communicate with local shipping companies in an effort to induce them to give the refugee question fuller consideration.

The meeting terminated with Mr. KANN, on behalf of his Committee, expressing his thanks to Mr. NASH and Mr. YORKE for the manner in which they had assisted his organization in allowing entrance into Shanghai of refugees from Europe. In this connection he stated that the number of deaths from natural causes among refugees already resident here exceeded the number of persons who were being permitted to enter under immigration quota - in other words,

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the total of refugees in Shanghai had not increased  
since the introduction of the new regulations.



D. S.

A.C. (Special Branch)



Translation From French

Shanghai, February 3, 1940.

Admission into the French Concession of European Jewish Refugees - decisions made by the French Consul-General on December 30, 1939.

In order to be admitted into the French Concession as residents, European Jewish refugees must be in possession of a permit issued, after investigation, by the Chief of Police.

This permit will only be issued to those persons who come within the following conditions :-

A. New Emigrants

1. On arrival in Shanghai, in the case of adults, a sum equivalent to at least U.S.\$400 per person must be available and in the case of children under 13 years, a sum equivalent to at least U.S.\$100 per person.
2. Having in Shanghai near relatives (father, mother, husband, wife, child) possessing sufficient financial means.
3. Being in possession of a contract of employment with a Shanghai business house.
4. Being about to contract marriage with a Shanghai resident.

B. Persons wishing to bring emigrants to Shanghai.

1. Being a near relative (direct lineal ascendants or descendants, spouse, fiancé or fiancée, brothers or sisters) of the prospective emigrant.
2. Being able to prove the possession of sufficient funds to take care of the new emigrants, thus:
  - a) by presenting proof of having deposited in a bank in his (her) name a sum equivalent to at least U.S.\$300 for the prospective emigrant, this sum to be increased by U.S.\$200 for each additional person.
  - b) by possessing in the French

Concession business funds from which the profits are estimated as being sufficient to care for the persons concerned.

- c) by presenting a contract of employment, valid for at least one year, with a Shanghai business house; the contract will only be considered if the beneficiary has a minimum monthly salary of \$150, for the admission of one person into Shanghai. For each person further, this amount must be increased by \$50.

Shanghai 3 Février 1940.

Décisions prises à la date du 30 Décembre 1939,  
par le Consul Général de France pour l'admission dans la  
Concession Française de réfugiés juifs d'Europe.

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Pour être admis à habiter dans la Concession Française, les réfugiés juifs d'Europe devront être munis d'un certificat délivré, après enquête, par le Directeur des Services de Police.

Ce certificat ne peut être délivré qu'aux demandeurs remplissant les conditions suivantes :

A/ S'il s'agit de nouveaux émigrés

1°- A l'arrivée à Shanghai disposer, s'il s'agit d'adultes, d'une somme équivalant au moins à 400 dollars américains, et s'il s'agit d'enfants au dessous de 13 ans, d'une somme équivalant au moins à 100 dollars américains.

2°- Avoir à Shanghai de proches parents (père, mère, mari, femme, enfant) disposant de moyens financiers suffisants.

3°- Avoir en main un contrat de travail d'une maison de commerce de Shanghai.

4°- Etre sur le point de se marier avec une personne résidant à Shanghai.

... ..



**B/ S'il s'agit de personnes désireuses de faire venir des émigrés à Shanghai.**

**1°- Etre proche parent (ascendants ou descendants en ligne directe, époux ou épouse, fiancé ou fiancée, frères ou soeurs) des personnes à faire venir.**

**2°- Faire preuve de moyens suffisants pour subvenir aux besoins des nouveaux émigrants, soit :**

**a) en présentant une attestation de dépôt en banque à son nom d'une somme équivalant au moins à 300 dollars américains pour une personne à faire venir, cette somme doit être augmentée de 200 dollars américains par personne en plus.**

**b) en possédant sur la Concession un fonds de commerce dont le bénéfice sera estimé suffisant pour subvenir aux besoins des intéressés.**

**c) en présentant un contrat de travail établi pour au moins un an par une maison de commerce de Shanghai; dans ce cas, le contrat ne peut être pris en considération que si le bénéficiaire a une solde mensuelle minimum de 150 dollars, pour l'admission d'une personne à Shanghai, pour chaque personne en plus, cette solde doit être augmentée de 50 dollars./.**

February 2, 1940.

S. Ishiguro, Esq.,  
H.I.J.M. Consul,  
H.I.J.M. Consulate-General,  
Shanghai.



Dear Mr. Ishiguro,

I have to refer to your letter of January 19, which I acknowledged on the same date, regarding the working of the Council's regulations for the entry of European refugees into Shanghai for residence south of Soochow Creek.

As you know, the regulations provide for entry and residence south of Soochow Creek in two categories, the first those who satisfy the Shipping Companies as to the possession of a stipulated sum of money, and secondly those who obtain the Council's permits issued by the Police.

Treating first with those in the second category, i.e., admitted under the Council's permits, I have to inform you that to date 535 permits have been issued. I can assure you that there is no leniency shown on the part of the Police in the issue of these permits, since a thorough Police investigation is made into each application recommended by the Jewish Refugee Committee, in order to ensure that there are no false declarations. The successful applicant is always notified by the Police that the immigrant must reside South of Soochow Creek, and the Police take steps to ensure that immigrants in this category do so reside.

As to admissions to Shanghai under the first category above-mentioned, i.e. those who are possessors of stipulated funds, it is part and parcel of the regulations

2.

governing entry by virtue of this qualification that the entrant, except that he complies with the regulations of the Japanese Authorities, must reside South of Soochow Creek. As you are aware, provided the Shipping Companies ensure the possession on arrival in Shanghai of the sum stipulated to qualify for entry, the Companies are themselves authorized to accept such immigrants for entry into Shanghai. It is estimated that 77 persons have been admitted in this category.

Since receipt of your letter, I have conferred with the Police and with representatives of the Jewish Refugee Committee, as a result of which measures to ensure residence South of Soochow Creek will be tightened up. The Jewish Refugee Committee will make arrangements with the Shipping Companies to ensure that refugees arriving shall forthwith report to the Police, who thus will better be able to check their residence and movements.

You may be interested to learn that the representative of the Jewish Refugee Committee has stated that it is a reasonable assumption that the total of Jewish refugees in Shanghai has not increased, as compared with the time before our regulations were introduced.

Yours sincerely,

E. I. NASH

Assistant Secretary.

SHANGHAI MUNICIPAL POLICE  
(S.B.) REGISTRY  
NO. 54226/10  
1 2 40

January 31,

40.

Secretary & Commissioner General,

S. M. G.

Your endorsement January 30, 1940  
Letter from Japanese Consulate General  
European Refugees.  
-----

In regard to the above I attach a report from  
Special Branch to which I have nothing to add except  
that it would appear regulations under paragraph I of  
the terms of admittance to Shanghai, South of the creek  
should be made more stringent.

Sd. K. M. Bourne.

Commissioner of Police.

CLK/.

*Recd 31/1*

*D. S. Pak  
L. see  
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*AR*

January 29, 1940.

**Central European Jews - Letter from Japanese  
Consulate-General dated January 19, 1940.**  
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The attached copy of a communication from the Japanese Consulate-General dated January 19, 1940 addressed to Mr. E.T. NASH, Assistant Secretary of the Shanghai Municipal Council, has more or less been expected by this office for some time. (See report attached and flagged of December 9, 1939). The communication gives rise to several interesting points vis-a-vis the immigration into Shanghai of Central European refugees and the following points are respectfully brought to your notice in order to clarify the situation and to assist in answering the attached communication.

The Regulations relating to the Entry of European Refugees are somewhat elastic in interpretation. Article (1), which appears in two paragraphs, contains two distinct rulings neither of which lays onus on the Council. Nevertheless, this office has made it a duty to acquaint itself with the details of immigration of persons coming within the two categories of this article.

From the scanty correspondence appearing on our files in this particular connection it appears manifest that Messrs. Lloyd Triestino, more than any other organization, are responsible for the state of affairs complained of by the Japanese authorities. In the s.s. "Gente Bismarck" arriving here on December 20, 1939, 64 refugees disembarked. Of this number only 10 were in possession of permits

issued by the Municipal Council. The remainder were allegedly in possession of U.S.\$400 each, supposedly deposited with the shipping company in Trieste for the use of the immigrants concerned upon arrival in Shanghai. Each and every one of the ten arrivals in possession of a permit is definitely residing South of the Creek. Of those not in possession of permits some have called at this office for purposes of registration and others have not. Of those who have, quite twenty were, when they landed, residing North of the Creek. They were informed that they must remove immediately to an abode South of the Creek and acquaint this office as soon as possible with their new addresses. Not one has yet complied with this order. As matters exist at present we have no authority to compel immigrants to come to this office for purposes of registration, neither have we the authority to proceed North of the Soochow Creek and compel an immigrant who arrives here under Article (1) and who is residing in that area to remove his residence south of the Creek.

We ensure that immigrants arriving with U.N.C. permits reside South of the Creek but it is extremely difficult for us to undertake similar responsibilities in respect of immigrants entering under Article (1). As matters have progressed this office never knows,

until shortly before the arrival of a steamer how many immigrants are arriving without permits.

In the s.s. "Conte Verde", arriving here from Europe on January 18, 1940, 38 refugees landed. Of this number 11 were in possession of permits issued by this office. At present only four of these people have been to this office for purposes of registration all four are living South of the Creek. Details of residence of the remaining seven are at present not known. 26 embarked at Trieste having deposited U.S.\$400 each with the shipping company for use in Shanghai while one man, Erich BENISCH, German Jew, (details in possession of this office) was permitted to embark without the necessary U.S.\$400. He was questioned in the ship by me and he admitted that Messrs. Lloyd Triestino had allowed him to embark without the necessary landing money. I interviewed the purser of the s.s. "Conte Verde" but no satisfactory explanation was forthcoming in respect of BENISCH being allowed to sail.

The steamer was due to remain in Shanghai for no less than three days and to prevent BENISCH from landing in Shanghai would entail a continuous and independent Police guard, a duty which would have cost the Council money and time. BENISCH was allowed to land and enquiries are proceeding as to how and where he proposes to live. His passport is in this

office until such time as he reports for registration. This case is quoted as an instance of the lack of co-operation on the part of Messrs. Lloyd Triestino.

The contention of the Japanese Consulate-General that leniency is being displayed by this office in the issue of entry permits must be strongly refuted. For the sake of clarity, it is perhaps advisable to state the modus operandi of applying for permits. The applicant first approaches the Committee at 177 Embankment Building with a written application for the immigration of a certain person. If the Committee approves the application, it is forwarded to this office. Possibly more than 30% of the applications are rejected for various reasons by the Committee. At this office a thorough investigation is made into each application and if the particulars given are found to be in order, in accordance with facts and in accordance with the Council's rulings, a permit is issued. The successful applicant is informed verbally that the immigrant must reside South of the Creek and this point is stressed to each and every person who comes here. To date, 555 permits have been issued and no evidence is available to show there have been false declarations in respect of this quota. Applicants are dealt with as expeditiously as possible and all refugees are treated as courteously as possible. If their applications are refused -



and they often are - the applicants are informed in a sympathetic manner. This is done to enlist their possible future help in matters concerning the Police.

Another aspect presents itself very clearly. The better class refugee who has been in Shanghai for any length of time resides anywhere but North of the Creek where the poorest and most wretched of the Jews are now concentrated. According to a check made by the competent Jewish associations, of the 19,000 refugees (approximate) domiciled in Shanghai, about 7½% are financially well-off. And by financially well off is meant the possession of at least U.S.\$2,000. This type of person is invariably a resident of the Settlement, South of the Creek, and once being accustomed to many of the better things of life in Europe, has not the slightest desire to settle down in an area (North of the Creek) which is barren in many ways of the ordinary amenities of ordinary civilization as is generally expected in any large city. It is not surprising, therefore, that the application for the immigration of relatives of this particular type of people is addressed to the Special Branch and not the Japanese authorities. If their declarations meet the Council's requirements as contained in the Regulations, they are fully entitled to permits. The same remarks apply to those people who make applications under Articles (2b) and (2c).

The second paragraph of the letter from the Japanese Consulate-General, does not reflect on the Shanghai Municipal Police. The fact that refugees who ought to be residing South of the Creek have been discovered living North of the Creek confirms the previous reports submitted by this Section and the blame for this state of affairs cannot be attributed to the Police. The volume of work involved in the registration and control of these immigrants occupies the full time of two Police Officers and a clerical staff but it can be safely said that the amount of information secured in regard to arrivals and prospective arrivals will, at some future occasion, be of inestimable value to the

Force and the Council.

Certified true copy

J. F. Howell  
CCK.

CWC

FM 2  
G. 9CM-1-38**CONFIDENTIAL  
DRAWER****SHANGHAI MUNICIPAL POLICE**

SHANGHAI MUNICIPAL POLICE

File No. **REGISTRY**

S. B. D. 3722 (2)

S. 1, Special Branch

**REPORT**Date January 29, 1940

Subject Central European Jews - Letter from Japanese Consulate-General  
dated January 19, 1940.

Made by D.S. Pitts Forwarded by D. I. Crawford

Commr. of Police

Sir:

Information.

D. C. (Sp. Br.)

The attached copy of a communication from the Japanese Consulate-General dated January 19, 1940 addressed to Mr. E.T. NASH, Assistant Secretary of the Shanghai Municipal Council, has more or less been expected by this office for some time. (See report attached and flagged of December 9, 1939). The communication gives rise to several interesting points vis-à-vis the immigration into Shanghai of Central European refugees and the following points are respectfully brought to your notice in order to clarify the situation and to assist in answering the attached communication.

The Regulations relating to the Entry of European Refugees are somewhat elastic in interpretation. Article (1), which appears in two paragraphs, contains two distinct rulings neither of which lays onus on the Council. Nevertheless, this office has made it a duty to acquaint itself with the details of immigration of persons coming within the two categories of this article.

From the scanty correspondence appearing on our files in this particular connection it appears manifest that Messrs. Lloyd Triestino, more than any other organization, are responsible for the state of affairs complained of by the Japanese authorities. In the s.s. "Conte Biancamano" arriving here on December 20, 1939, 64 refugees disembarked. Of this number only 10 were in possession of permits

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(S.B.) REGISTRY**
**DATE** 30/1/40

## SHANGHAI MUNICIPAL POLICE.

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Made by.....

Forwarded by.....

issued by the Municipal Council. The remainder were allegedly in possession of U.S.\$400 each, supposedly deposited with the shipping company in Trieste for the use of the immigrants concerned upon arrival in Shanghai. Each and every of the ten arrivals in possession of a permit is definitely residing South of the Creek. Of those not in possession of permits some have called at this office for purposes of registration and others have not. Of those who have, quite twenty were, when they landed, residing North of the Creek. They were informed that they must remove immediately to an abode South of the Creek and acquaint this office as soon as possible with their new addresses. Not one has yet complied with this order. As matters exist at present we have no authority to compel immigrants to come to this office for purposes of registration, neither have we the authority to proceed North of the Soochow Creek and compel an immigrant who arrives here under Article (1) and who is residing in that area to remove his residence South of the Creek.

We ensure that immigrants arriving with S.M.C. permits reside South of the Creek but it is extremely difficult for us to undertake similar responsibilities in respect of immigrants entering under Article (1). As matters have progressed this office never knows,

SHANGHAI MUNICIPAL POLICE.

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until shortly before the arrival of a steamer how many immigrants are arriving without permits.

In the s.s. "Conte Verde", arriving here from Europe on January 18, 1940, 38 refugees landed. Of this number 11 were in possession of permits issued by this office. At present only four of these people have been to this office for purposes of registration ~~but~~ <sup>from</sup> all are living South of the Creek. Details of residence of the remaining seven are at present not known. 26 embarked at Trieste having deposited U.S.\$400 each with the shipping company for use in Shanghai while one man, Erich BENISCH, German Jew, (details in possession of this office) was permitted to embark without the necessary U.S.\$400. He was questioned in the ship by me and he admitted that Messrs. Lloyd Triestino had allowed him to embark without the necessary landing money. I interviewed the purser of the s.s. "Conte Verde" but no satisfactory explanation was forthcoming in respect of BENISCH being allowed to sail.

The steamer was due to remain in Shanghai for no less than three days and to prevent BENISCH from landing in Shanghai would entail a continuous and independent Police guard, a duty which would have cost the Council money and time. BENISCH was allowed to land and enquiries are proceeding as to how and where he proposes to live. His passport is in this

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office until such time as he reports for registration. This case is quoted as an instance of the lack of co-operation on the part of Messrs. Lloyd Triestino.

The contention of the Japanese Consulate-General that leniency is being displayed by this office in the issue of entry permits must be strongly refuted. For the sake of clarity, it is perhaps advisable to state the modus operandi of applying for permits. The applicant first approaches the Committee at 177 Embankment Building with a written application for the immigration of a certain person. If the Committee approves the application, it is forwarded to this office. Possibly more than 30% of the applications are rejected for various reasons by the Committee. At this office a thorough investigation is made into each application and if the particulars given are found to be in order, in accordance with facts and in accordance with the Council's rulings, a permit is issued. The successful applicant is informed verably that the immigrant must reside South of the Creek and this point is stressed to each and every person who comes here. To date, 555 permits have been issued and no evidence is available to show there have been false declarations in respect of this quota. Applicants are dealt with as expeditiously as possible and all refugees are treated as courteously as possible. If their applications are refused -

SHANGHAI MUNICIPAL POLICE.

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Made by.....

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and they often are - the applicants are informed in a sympathetic manner. This is done to enlist their possible future help in matters concerning the Police.

Another aspect presents itself very clearly. The better class refugee who has been in Shanghai for any length of time resides anywhere but North of the Creek where the poorest and most wretched of the Jews are now concentrated. According to a check made by the competent Jewish associations, of the 19,000 refugees (approximate) domiciled in Shanghai, about 7½% are financially well-off. And by financially well off is meant the possession of at least U.S.\$2,000. This type of person is invariably a resident of the Settlement, South of the Creek, and once being accustomed to many of the better things of life in Europe, has not the slightest desire to settle down in an area (North of the Creek) which is barren in many ways of the ordinary amenities of ordinary civilization as is generally expected in any large city. It is not surprising, therefore, that the application for the immigration of relatives of this particular type of people is addressed to the Special Branch and not the Japanese authorities. If their declarations meet the Council's requirements as contained in the Regulations, they are fully entitled to permits. The same remarks apply to those people who make applications under

SHANGHAI MUNICIPAL POLICE.

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Articles (2b) and (2c).

The second paragraph of the letter from the Japanese Consulate-General, does not reflect on the Shanghai Municipal Police. The fact that refugees who ought to be residing South of the Creek have been discovered living North of the Creek confirms the previous reports submitted by this Section and the blame for this state of affairs cannot be attributed to the Police. The volume of work involved in the registration and control of these immigrants occupies the full time of two Police Officers and a clerical staff but it can be safely said that the amount of information secured in regard to arrivals and prospective arrivals will, at some future occasion, be of inestimable value to the Force and the Council.

*A. C. (Special Branch)*

D. S.

A. C. (Special Branch).

C 30/1



No. K 38/1

20 JAN 1940  
POLICE FORCE  
FOR COMMENT

JAPANESE CONSULATE GENERAL

Shanghai, January 19, 1940.

Mr. E.T. Nash,  
Assistant Secretary,  
Municipal Council,  
Shanghai.

S. B. REGISTRY  
No. S. B. D. 5422 (C)

Dear Mr. Nash,

It has recently been brought to my knowledge that there is not a slight and regrettable tendency of the European refugees admitted into the International Settlement south of the Soochow Creek trickling north into the Japanese-controlled district. I am really concerned with the rumour afoot that leniency of the S.M.C. authorities in issuing the permits is being taken advantage of by those refugees whose real intentions are to seek entrance into the area north of the Creek.

Also, I would like to draw your attention to the fear justifiably entertained by the Japanese authorities in Shanghai and Tokyo that the continuation of this tendency will certainly undermine the Japanese arrangement vis-a-vis of the entrance of the European refugees. I am sure that you will concur in my opinion that discovery by the Japanese Navy of the refugees in the area under its occupation who ought to be residing in the Settlement area south of the Creek is certain to cause a situation quite awkward for the S.M.C. and the Japanese authorities to face.

In connection with the foregoing and in reference to our previous understanding to exchange occasional views and information concerning the refugee question, I would much appreciate your kindness in furnishing me with the exact number of the recipients of the certificates issued by your authorities and the estimated number of the refugees who have been allowed entry into the Settlement area south of the Creek by reason of possessing U.S.\$400 or its equivalent. You might be interested to know that the Japanese authorities have issued certificates to 25 refugees to date.

Yours sincerely,

S. Ishiguro

Consul.

## ENTRY OF EUROPEAN REFUGEES.

In August last the Shanghai Municipal Council announced that it was compelled to forbid any further entry into the International Settlement of refugees from Europe. The Council now announces that this prohibition will not apply to those coming within the following categories:—

- (1) Persons who possess, available for use in Shanghai, not less than U.S.\$400 in the case of an adult, or not less than U.S.\$100 in the case of a child of less than 13 years of age, or the equivalent of such sums in some foreign currency.

The responsibility of verifying the possession of such requisite sums before passage bookings are made devolves upon the shipping or railway companies or other travel agents, who must obtain a certificate from the Committee for the Assistance of European Jewish Refugees in Shanghai as to the availability in Shanghai of such sums.

- (2) Persons who obtain an entry permit from the Council on the grounds that

- (a) they are immediate family relations (i.e., parents, husbands, wives or children) of refugees of certified financial competency resident in Shanghai; or
- (b) they have a contract of employment with a resident in Shanghai; or
- (c) they intend to contract marriage with a resident in Shanghai.

Applications for such entry permits must be made to the Council through the Committee for the Assistance of European Jewish Refugees in Shanghai and addressed in writing to Room 446, Cathay Hotel. The granting or refusing of a permit is at the discretion of the Council. Applications submitted through the Committee for the Assistance of European Jewish Refugees will be investigated by the Special Branch of the Police Department before permits are issued.

*Note.*—At the present time these regulations are only applicable to that part of the International Settlement which lies South of the Soochow Creek. Refugees desirous of residing in that part of the International Settlement which lies North of the Soochow Creek must comply with the regulations of the Japanese authorities.

Shanghai Municipal Council,  
October 22, 1939.

SHANGHAI MUNICIPAL POLICE.

S. 1, Special Branch

File No.

REPORT

Date January 17, 1940.

Subject Central European Jews - Evasion of Immigration Restrictions.

Made by D. S. Pitts

Forwarded by D. I. Crawford

It will be recalled that on board the s.s. Conte Biancamano which arrived in Shanghai from Europe on December 20, 1939 45 Central European Jewish refugees were disembarked without the necessary landing permits. On their behalf, however, U.S.\$400 per head (U.S.\$100 in the case of children), had been deposited with Messrs. Lloyd Triestino in Trieste, supposedly available for the immigrants' needs upon their arrival in Shanghai. The money was duly returned to the immigrants by the shipping company concerned after their landing in Shanghai.

Now during the past three weeks when certain of these newcomers have visited this office for purposes of registering their particulars - it should be mentioned that some have still failed to put in an appearance - general conversation and enquiries have elicited that the depositing of the U.S.\$400 in Trieste by a number of the refugees constitutes nothing short of a "racket", the object of which was to evade the restrictions on immigration as framed by the Shanghai Municipal Council.

Further investigation has revealed the following particulars in this connection:-

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(24) 20

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9.1

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Forwarded by.....

The "Association Belge pour l'Emigration de Refugies," 52 Rue Philippe de Champagne, Brussels, assisted a group (number unknown) of refugees, marooned in Italy and threatened with deportation to Germany, to proceed to Shanghai, by paying their fares and providing them with requisite funds for landing here, viz. U.S.\$400 each. They arrived in Shanghai on December 20, 1939 in the s.s. Conte Biancamano.

A letter from the Brussels Association dated December 7, 1939 addressed to Mr. BARBASCH and simultaneously to the Committee for the assistance of Jewish Refugees, Shanghai, suggested that U.S.\$300 out of the U.S.\$400 be collected from each of the beneficiaries and used as a guarantee fund for a further batch of refugees.

Certain of the refugees concerned who signed promissory notes in Europe for U.S.\$300 have returned U.S.\$300 to the organization in Brussels whilst others have refused to part with the money now in their possession.

The letter referred to above was shown to Mr. KANN a few days ago. Mr. KANN wrote to Brussels immediately and emphasized that since his Committee had not been consulted it could not

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handle the situation. The relevant paragraph of Mr. KANN's letter is quoted verbatim.

"Now another aspect of the problem as it concerns ourselves: In close co-operation with the authorities we have been instrumental to carefully frame the regulations pertaining to immigration. It is our duty to not merely adhere to the spirit of the rules, but also watch over their execution. Therefore our Committee is quite unable to carry out your well-meant proposal to employ all the funds returned by the first lot of refugees, sent by you for guarantee-money of the next batch. We cannot possibly do this."

In the ordinary course of business Mr. KANN supplied copies of his letter to his colleagues on the Committee here. Thereupon Mr. SPEELMAN, entirely on his own initiative, communicated with Mr. M. TROPER, head of all the refugee charity institutions, domiciled in Paris as per a copy of the letter which is attached hereto.

From my association with the local committees I cannot say they would not lend themselves to a little underhand practice occasionally but I do feel that the responsible party for this obvious breach of the regulations is Messrs. Lloyd Triestino. This Company has, in one way and another, since the inception of the new regulations,

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apparently gone out of its way with its high-handed methods, to cause this office additional work despite all its protestations that it would cooperate to the full.

Your attention is respectfully drawn to that part of the attached report (flagged) which lays down ..... "travel agents, who must obtain a certificate from the Committee for the assistance of European Jewish Refugees in Shanghai....."

If the shipping company refused passages to every prospective immigrant not in possession of a permit issued by this office, as it should do, then evasion of the regulations would not occur.

In this connection it is not out of place to point out that the s.s. Conte Verde is due to arrive in Shanghai on January 18, 1940 with 25 refugees for whom U.S.\$400 per head has again been deposited in Trieste. In other words these travellers have no permits and the possibility exists that the same arrangement has been made on their behalf.

It is respectfully suggested that all local shipping companies(Lloyd Triestino are the only offenders) be again officially advised of the

SHANGHAI MUNICIPAL POLICE.

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necessity of conforming to the letter and  
spirit of Article (1) of the Regulations.

*Ja Pius*

D. S.

A. C. (Special Branch)

C O P Y

COMMITTEE FOR THE ASSISTANCE OF EUROPEAN JEWISH  
REFUGEES IN SHANGHAI  
7, Avenue Edward VII - Shanghai -

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Letter No. 9.

Shanghai, 12th January 1940

Mr. M. Troper,  
American Joint Distribution Committee,  
19, Rue de Téhéran,  
PARIS - VIII

*Copy*

Dear Mr. Troper,

I enclose herewith correspondence exchanged with Mr. Kann regarding immigration. Mr. Kann's straightforward letter to the Association Belge pour l'émigration des Réfugiés, Brussels, puts the whole position as clearly as possible.

You will understand that we have undertaken a moral obligation towards the Authorities of the International Settlement of Shanghai and that consequently, we cannot be a party to anything which would be an attempt to evade the restrictions which have been worked out by a Committee of which Mr. Kann himself was a member.

It is to be regretted that Brussels did not inform us in time so that we might have arranged perhaps with the Lloyd Triestino to hand this money in trust to us, but in any case, it is absolutely impossible for us to lend ourselves to anything which might be construed as an attempt to evade Municipal restrictions on emigration.

We all feel very much for these people from a humane point of view, but our personal reputation is at stake. I may add to Mr. Kann's remarks, that the attitude of these people is beneath contempt.

Yours very sincerely,

(M. Speelman)



SHANGHAI MUNICIPAL POLICE.

Section 1, Special Branch  
REPORT

Date December 19, 1939.

File No. 54240/10  
S. D. RECORDED  
54240/10  
12 39

Subject Central European Jewish Refugees - Immigration of.

Made by D.S. Pitts Forwarded by D. I. Crawford

As the result of conversations held with Mr. KANN and with Messrs. Lloyd Triestino, satisfactory arrangements have been made to ensure that this office secures full details relating to all future arrivals coming within the scope of the Council's regulations in regard to the immigration of European Jewish refugees.

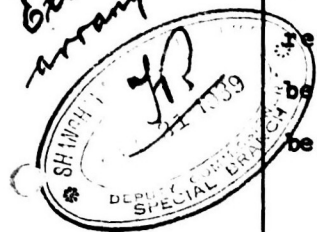
A representative of the Committee for the Assistance of European Jewish Refugees has been instructed by Mr. KANN to meet steamers from Europe bringing refugees and to advise the immigrants thereon that within a week of their disembarkation in Shanghai their presence will be required at the Special Branch where they will report with their passports and Immigration Certificates. The representative will prepare a list of arrivals which will be forwarded to this office within 24 hours of the ship's berthing.

These measures will enable us to secure full details of the immigrant concerned, allow us to cancel the certificate and generally allow us to keep an eye on all newcomers whose particulars will then be on record at Police Headquarters.

Mr. KANN will also have published in the local German Jewish press notices on the above lines, which will then enable those successful applicants for certificates to take such steps as are necessary to have the newcomers brought to this office as required.

Messrs. Lloyd Triestino have also expressed their willingness to assist this office in every way possible

Excellent arrangement



D.S. Pick  
Lo see file  
10/12/39

FILE

SHANGHAI MUNICIPAL POLICE.

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Subject (in full).....

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Made by.....Forwarded by.....

to facilitate the return of Immigration Certificates  
and the securing of all pertinent particulars of  
refugee passengers travelling on their vessels.

Sis. Very satisfactory  
C. 19/12

Ja. Pires

D. S.

D.C. (Special Branch)

MEMO. 12/2/39

P. A.

At the moment  
it is not possible  
to get additional  
staff as called for.  
D. S. Pitts might see  
Mr. Kamm for a way out.



D.C. Special Branch.

(Headquarters) Office Notes

Date December 11, 1939.

D.C. (Special Branch)

Sir,

I would propose that when these people do arrive in Shanghai (those with certificates and those without who have deposited the required sum), that Mr. Kann be requested to delegate a representative, if necessary, with a member of the Shanghai Municipal Police, to meet the ships carrying those people, in order to obtain the return of the certificates issued, and the fullest details of the arrivals' personal particulars and that they be notified to inform the Police of any change of addresses. I have no doubt Mr. Kann's Committee will meet all ships in their own interests and the police member could accompany them to all outward appearances in an unofficial capacity. This I would venture to say is most essential if the permit system is to be a success from the police point of view, as the introduction of the system though primarily intended to control the influx of immigrants was also to give the Police the opportunity of seeing that no criminal elements were allowed entry.



P.A. to D.C. (Sp.Br.)

THH

FM. 2  
G. 90M-1-38

SHANGHAI MUNICIPAL POLICE.

File No. 5422 (C) / 10  
S. 1, Special Branch, Simon, 12 29

REPORT

Date December 9, 1939.

Subject Central European Jews - Immigration of.

Made by D.S. Pitts

Forwarded by D.I. Crawford

Since the introduction by the Shanghai Municipal Council of the new regulations relating to Central European Jewish refugee immigration, 278 Immigration Certificates have been issued by this office. The issue of this number of permits will allow, should full advantage be taken of them by the persons named thereon, unhindered ingress of 405 people of both sexes and all ages.

The first certificate was issued on October 20, 1939 and already two persons, at least, have arrived in Shanghai on the authority of these permits.

It is emphasised to each and every successful applicant for these certificates that the issue of such entails that the immigrants concerned **MUST** reside South of Soochow Creek, a point which is stressed in words on the certificate itself. In addition, all successful applicants are verbally instructed upon receipt of these permits that the new arrivals must come to this office upon arrival here and bring with them their passports, their certificates (which will be cancelled) and details of their residence in Shanghai.

The big influx of new immigrants has not yet started, but it will do so before long. Of that, according to enquiries made at local shipping companies - Messrs. Lloyd Triestino in particular - there is no doubt. Now, it is of interest to note that of the two persons who have already arrived

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in Shanghai under this heading, neither has yet approached this office in accordance with our instructions. Two isolated cases are not going to make a great deal of difference, but when steamers begin arriving with only, say twenty to thirty immigrants on board, and these persons fail to come to this office as required, then difficulties are going to be experienced. These certificates must be cancelled or their retention by the immigrants will lead to numerous abuses.

Further, and this a very important point, there will be no check, unless they register with us, that they will reside South of the Creek, as they guarantee they will when the applications for permits are made on their behalf. If these newcomers begin living in Japanese controlled territory, it will not be long before trouble of some kind is experienced with the Japanese authorities and as is customary, the Municipal Police will be on the receiving end of the nasty knocks.

The points outlined above have a definite bearing on the question in hand which will be fully explained later in this report, but another aspect of the refugee problem is beginning to rear its head in a way that demands attention from the Municipal authorities. During the past eight months, approximately 60 Jewish refugees have been charged with offences against the law. This

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*A number of  
them residents  
of short duration*

number in itself is not large but it offers conclusive evidence that the newcomers are finding their feet and, from our point of view, manifesting their criminal traits. The cold weather is quickly approaching and since there is now at least treble the number of refugees there were here a year ago, and with jobs scarce and difficulties being presented on all sides for the securing of positions among the Jews, it does not take a very keen mind to visualize what might happen in the very near future. In other words, crime has already found a foothold among them and it is our duty to stamp it out as far as possible.

In the past year, the I.C. Relief Fund, the Refugee Committee under the very able guidance of Mr. Paul Komor, has done splendid work in assisting the Police in tracing wrong-doers and generally aiding the Force in every possible manner whenever help was required. During this period this organization has had compiled an excellent set of dossiers recording all personal particulars of thousands of refugees and though they have been of great use to us already, there is not the slightest doubt that they could be of far greater service to us in the future.

Bearing this fact in mind, it is with regret that it is learned that this committee will soon be disbanded - December 15 is the date mentioned -

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because the parent body, the Committee For the Assistance of European Jewish Refugees, of which Mr. Komor's committee is an offspring, cannot possibly afford to finance it any further. There is a very remote possibility that means will be found to carry on this committee's good work, but as things are at present, such a possibility is very slight.

Thus, if this committee ceases to function, the Police will have no means at their disposal for immediately securing particulars of any new refugee in whom the Police are interested unless steps are taken quickly to enforce new arrivals to register with this office as applicants for permits have been verbally warned to. This point cannot be stressed too much, for the need for such a system must be obvious.

The required details can be secured by this office, although extra staff will be needed to cope with the situation, since the amount of work involved in dealing with the reception and checking of applications and the issuing of permits is at present as much as can be properly handled. The advantage to the Force of the particulars to be recorded would be inestimable and would allow a hold to be placed on any possible evil-doers among the newcomers.

Whilst on this particular subject, the



SHANGHAI MUNICIPAL POLICE.

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Forwarded by.....

following point is submitted for your attention and instructions :-

While talking with the management of Messrs. Lloyd Triestino a few days ago in regard to the situation relating to the immigration of refugees, I was informed that U.S.\$25,000 had been deposited in the Company's office in Trieste at a rate of U.S.\$400 per head, on behalf of immigrants to Shanghai and that on about December 20, 1939 at least sixty newcomers would be arriving here.

The amounts will be handed back to the arrivals upon disembarkation in Shanghai. Article (1) of the Immigration Regulations distinctly lays down that ... "the responsibility of verifying the possession of such sums before passage bookings are made devolves upon the ..... travel agents, who must obtain a certificate from the Committee for the Assistance of European Jewish Refugees in Shanghai as to the availability in Shanghai of such sums."

In cases where the deposit of U.S.\$400 is made in Shanghai, this office is advised by the Committee, but in the cases referred to above, no record has been received. In other words, we shall, unless steps are taken to prevent it, have not one iota of information relating to these particular immigrants after their arrival and among their number may be persons whom we can ill afford

Additional to the  
people possessing  
permits.

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Forwarded by.....

to lose sight of.

*Ja. Pikes*

D. S.

D.C. (Special Branch)

RECEIVED  
MAR 22 (C) 10  
14 3 41

March 13, 41.

Paul Komor, Esq.,  
Hon. Secretary,  
The International Committee for The  
Organization of European Immigrants  
in China,  
Sassoon House,  
SHANGHAI.

Sir,

With reference to your letter dated March 10, 1941,  
I have to thank you for your offer to second a member of  
your Organization to assist this department in the work  
of the issuance of permits to Emigrants but I regret  
that owing to the confidential nature of Police Headquarters,  
I am precluded from accepting the services of assistants  
o are not Police employees.

Arrangements are being made to augment the staff of  
this section in the near future.

Again thanking you for your suggestions which is much  
appreciated.

I am, Sir,

Your obedient servant,

*DSB Puts  
Note & return  
to 100.3  
173.*

K. M. BOURNE  
Commissioner of Police.

HTT.

*813*

RECEIVED BY  
COMM. DIST. DIV.  
DATE 17 3 41  
*in*

MEMO.

## SHANGHAI MUNICIPAL POLICE

OFFICE OF DEPUTY COMMISSIONER  
(CRIME BRANCH)Commr.

Date.....

Reference attached, for many reasons it is not desirable to have Jewish refugees in the office of Special Branch. I suggest Mr. Turner be thanked for his offer but back if accommodation for the volunteer workers precludes our accepting. I realize that Pats do have more than they can handle, a matter which I propose taking up with AC (LB) on his return from short leave.



SHANGHAI MUNICIPAL POLICE

REPORT

SHANGHAI MUNICIPAL POLICE  
S. B. REGISTRY  
No. S. B. D. 5422(CJ-10)  
Date 14 3 41

Special Branch - S.1. Station. File No. Date March 12, 1941

SUBJECT: CENTRAL EUROPEAN REFUGEES - Communication.  
from Mr. Paul KOMOR dated March 10, 1941.

With reference to the contents of the attached communication which very kindly offers to detach a member of the "I.C." staff to work unpaid in this office, the matter has been given close attention and it is thought that at the present time the acceptance of such an offer would not be advisable. While it is true that the greater part of the work conducted by this office refers solely to immigration and Jewish affairs, investigations are frequently made into matters of a political nature totally outside the province of refugee questions.

Were an outside member be permitted to assist in the affairs of this office it would be natural for him to see the many important and secret files that are continually passing through, details of which it might be highly desirable that nobody but the officer making the investigations should see. Agents occasionally visit this office and here again it might not be desirable that such individuals be seen by outsiders. Another point that is worthy of your attention is the fact that an outside member would not be amenable to Police discipline.

While the volume of work in this office has increased enormously during the past few months and is likely to increase even more in the next few

SHANGHAI MUNICIPAL POLICE.

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2

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SUBJECT:

2

months owing to the extreme anti-Jewish measures now being enforced throughout all Nazi-occupied territories, the staff of this office, namely D.S.I. Pitts and D.S. Killingbeck remains unchanged. Despite the fact that permission was secured from the D.C. (Crime & Special Branches) to issue but the minimum of Immigration Certificates in January of this year, thereby enabling us to go forward considerably with our back work, the state of affairs at present is such as to render it absolutely impossible to be anything but at least two months behind current work and it is with this point in mind that a respectful request is made for the transfer of another detective to this office in order to relieve the present pressure which, if maintained, will inevitably result in a state of chaos under existing staff conditions.

*[Handwritten signature]*

*[Handwritten signature: J. Pitts]*

D.S.I.

A.C. (Special Branch).

"I. C."  
SASSOON HOUSE  
SHANGHAI.  
CABLES: "ICYGRAM"  
P. O. BOX 2140  
TELEPHONE 16637  
PK/Fs.

*Chang*  
Acknowledged, form...  
Central Reg. 10/3/41  
THE INTERNATIONAL COMMITTEE FOR THE  
ORGANIZATION OF EUROPEAN IMMIGRANTS  
IN CHINA

SHANGHAI, 10th March 1941

SHANGHAI MUNICIPAL  
S. M. P. O. 15  
4. D. 8422(C)-10  
14 3 11

Sir,

It occurred to me quite sometime ago, in fact when the issuance of permits to Emigrants was first put into practice, that this additional work must put a considerable burden on the already overworked Police Force.

In order to contribute, to some extent, to the work done by the S.M.P. for the Emigrants, my organisation would be glad to second a member of its staff, without cost to the Council, as assistant in the work entailed through the Permit Department or in any other work that, in this connection, may be thought to be servicesable by you.

Assuring you of the earnest wish of this organisation to co-operate with you in every possible manner,

I beg to remain,

Sir,

Your obedient servant,

*Handwritten signature*  
Hon. Secretary.

PA  
Ack "reply to follow"

AC (SpB-)

Please furnish data for

reply



Major K.M. Bourne,  
Shanghai Municipal  
SHANGHAI.

10

RECEIVED  
D. C. REG. STR.  
No. 542218/10  
Date 7-11-31

MEMO.

Sr.  
D.S. Pitts

To see

*[Handwritten signature]*  
11



**D.C. Special Branch.**



Copy

October 28th, 1939.

RECEIVED  
S. S. RY  
5722 (C)  
9 11 37

Sirs,

With reference to the measures taken in August by the Japanese Authorities prohibiting the further flow of the European Refugees into Shanghai, I wish to inform you that the Japanese Authorities are prepared to make a limited number of exceptions to the above-mentioned measure, in accordance with my letter addressed under the even date to Mr. Ellis Hayim, Chairman of the Committee for the Assistance of the European Refugees in Shanghai, a copy of which is appended hereto.

In connection with the procedure adopted by the Japanese Authorities, I have to request your kind co-operation and to ask your Company to take responsibility for making passage bookings only to those Refugees, so far as those who seek entry into the Japanese-occupied part of the International Settlement are concerned, who are in possession of the Entry Permit issued by this Consulate-General.

Yours respectfully,



Copy.

October 28th, 1939.

Dear Sir,

With reference to the Memorandum of the Japanese Authorities handed to you on 9th August in which our temporary measures to stem the further influx of the European Refugees into the Japanese-occupied part of the International Settlement of Shanghai were enunciated, I wish to confirm that the Japanese Authorities will adhere to the general principles laid down in the Memorandum.

In consideration, however, of the desire of the Refugee residents in the above-said part of Shanghai to send for their relatives in Europe, the Japanese Authorities may make, from humanitarian standpoint, exceptions to the general rule, thereby permitting the entry thereinto of Refugees in limited numbers.

With the above object in view, the application for Entry Permit will be considered if sent through your Committee in accordance with the procedure stated in the appended copy. In this connection I have to ask your kind co-operation in transmitting the application with necessary verifications by your Committee..

I may add that the procedure is not to be published, but instead is being sent to you and the shipping companies concerned.

Sincerely yours,

(Sgd.) Y. Miura

Consul-General for Japan.

Ellis Hayim, Esquire,

The Committee for the Assistance of  
European Jewish Refugees in Shanghai,

Cathay Hotel,

SHANGHAI.

Temporary Procedure Regarding Entry into the Japanese-  
Occupied Part of the International Settlement of Shanghai  
of Central European Refugees.

---

Only those incoming Central European Refugees who are in possession of an Entry Permit issued by the Japanese Consulate-General will be permitted to enter the Japanese-occupied part of the International Settlement of Shanghai.

The application for the above-said Entry Permit by reason of family relations or other considerations should be made by a Refugee of financial competency and residing in the Japanese occupied part of the International Settlement of Shanghai and so registered with the Japanese Naval Authorities, on behalf of an incoming Refugee or Refugees who desire to take up residence in the afore-said part of Shanghai, through the Committee for the Assistance of European Jewish Refugees to the Japanese Consulate-General in Shanghai. It should be understood, however, that the decision on issuing the above-said Permit rests entirely with the discretion of the Japanese authorities, which will weigh the **merit** of each application and take into consideration the general situation including the number of applications.

An incoming Refugee who is thus permitted to reside in the Japanese-occupied part of the International Settlement of Shanghai should register through the Refugee Committee for the Assistance of European Jewish Refugees with the Japanese Naval Authorities.

TO FACILITATE REPLY PLEASE QUOTE  
THIS NUMBER K 38/1  
AND DO NOT DEAL WITH MORE THAN  
ONE MATTER IN THE SAME LETTER



## Council Chamber.

ADMINISTRATION BUILDING

*Shanghai,* October 23, 1939

The Commissioner of Police.

### Entry of European Refugees

For your records I enclose herewith a copy of the Council's Regulations on the subject of the entry into the International Settlement of refugees from Europe. These Regulations became effective on October 22, the date of publication in the press.

A large, stylized handwritten signature in dark ink, likely belonging to the Secretary &amp; Commissioner General.

Secretary & Commissioner General.

Encl:

GPR:



In August last the Shanghai Municipal Council announced that it was compelled to forbid any further entry into the International Settlement of refugees from Europe. The Council now announces that this prohibition will not apply to those coming within the following categories:-

- (1) Persons who possess, available for use in Shanghai, not less than U.S.\$400 in the case of an adult, or not less than U.S.\$100 in the case of a child of less than 13 years of age, or the equivalent of such sums in some foreign currency.

The responsibility of verifying the possession of such requisite sums before passage bookings are made devolves upon the shipping or railway companies or other travel agents, who must obtain a certificate from the Committee for the Assistance of European Jewish Refugees in Shanghai as to the availability in Shanghai of such sums.

- (2) Persons who obtain an entry permit from the Council on the grounds that

- (a) they are immediate family relations (i.e., parents, husbands, wives or children) of refugees of certified financial competency resident in Shanghai; or
- (b) they have a contract of employment with a resident in Shanghai; or
- (c) they intend to contract marriage with a resident in Shanghai.

Applications for such entry permits must be made to the Council through the Committee for the Assistance of

European Jewish Refugees in Shanghai and addressed in writing to Room 446, Cathay Hotel. The granting or refusing of a permit is at the discretion of the Council. Applications submitted through the Committee for the Assistance of European Jewish Refugees will be investigated by the Special Branch of the Police Department before permits are issued.

Note. At the present time these regulations are only applicable to that part of the International Settlement which lies South of the Soochow Creek. Refugees desirous of residing in that part of the International Settlement which lies North of the Soochow Creek must comply with the regulations of the Japanese authorities.

-----

"I. C."  
SHANGHAI  
190 KIUKIANG ROAD  
TELEPHONE 16637  
TELEGR.-ADR.: "KOMOR"

15/CW

SHANGHAI, October 14th, 1939

To the Commissioner of Police  
Shanghai Municipal Police  
Shanghai



Sir,

I beg to acknowledge the receipt of your favours  
13th inst., ref. H 38/1 and Misc. 343/39 (H), for the  
contents of which I thank you.

I note that the 1st. is meant for entry permit fees  
and not, as I presumed from your previous letter, for travel  
visa fees out of Shanghai.

I am also grateful for your willingness to consider  
each case on its merits as regards waiving the charge of  
1.- for Police endorsement of identification documents.

In regard to your survey of crime in which Emigrants  
from Central Europe have been the victims I quite appreciate  
the point you make and especially realize the handicap to  
which the force is subject owing to the restrictions  
prevailing in the Eastern area.

It is for this reason that I suggested, tentatively, to  
Mr. Pitts, the formation of a group of picked men from amongst  
the Emigrants, who would voluntarily assist the Police more  
especially in night patrols. I feel that, perhaps, a trial  
in this direction might prove useful but do not, of course,  
presume to advise you in this connection.

I avail myself of this occasion to express my  
appreciation of the co-operation which I have experienced  
from all of the Police officials with whom I have had contact  
in Emigrant matters of which your letters under review are  
also welcome evidence.



I am, Sir  
Your obedient servant,

**I.C. RELIEF FUND**  
*Paul R...*  
Hon. Secretary & Treasurer

October 13, 1939.

Paul Komor, Esq.,  
Hon. Secretary & Treasurer,  
"I.C." Relief Fund,  
190 Kiukiang Road,  
Shanghai.

Sir,

I have to acknowledge receipt of your letter of October 7, further on the subject of the Police charges in respect of certificates permitting entry of Central European Refugees into Shanghai, and in respect of Police endorsements on identification documents issued by the Jewish authorities.

Since financial competency will be required either in respect of the new entrant or his local relatives in respect of any further entry which may be permitted under the conditions yet to be agreed, the Police fee of \$3 will be applicable in all cases.

In respect to the possibility of waiving the charge of \$1 for Police endorsement of identification documents, the Police will give sympathetic consideration to each case and deal with it on its merits.

I am, Sir,

Your obedient Servant,

G. Godfrey Phillips

Secretary & Commissioner General.



OPR:



Date October 13, 1939.

RECEIVED  
No. 5, 11, 5422/CS  
Date 14 3-4

(Special Branch) Office Notes

Commissioner of Police.

Sir,

The suspension of Article I as intimated in letter dated October 11 from the Japanese Consulate-General does not appear to interfere in any way with the entry into Shanghai of persons coming within the three categories mentioned in your communication of October 12 to Secretary & Commissioner General, and there now seems no cause to delay these people who are more or less stranded in Trieste.

I agree it

Living S of clerk.



J. H. Robertson

D. C. (Special Branch)

JR

54222(3)  
13  
October 12, 1939.

The Secretary & Commissioner General,

S. M. C.

Letter dated October 7 from Mr. Paul Komor.

Police travel endorsements or certificates will only apply in the following cases :-

1. Dependents of refugees who are now clearly self-supporting.
2. Any person who has been assured employment in Shanghai and guaranteed by his or her prospective employer that no charge on local charity will ensue from such refugee's entry into Shanghai.
3. Prospective brides where there is conclusive evidence that the future husband is financially in a position to contract marriage.

In these circumstances the question of application in forma pauperis does not arise.

In regard to the waiving of fee for investigation endorsement, I think sympathetic consideration should be given. To deal with each application on its merits should not prove any difficulty and I recommend that the granting or refusing might be left to the discretion of the Police Department with the right of an applicant to appeal to the Council should he so desire.

Sd. K. M. Bourne.

Commissioner of Police

5422 (2)  
Special Branch,

Date 13/10/39  
October 12, 1939.

Commissioner.

Sir,

Letter dated October 7 from Mr. Paul Komor.

Police travel endorsements or certificates will only apply in the following cases :-

1. Dependents of refugees who are now clearly self-supporting.
2. Any person who has been assured employment in Shanghai and guaranteed by his or her prospective employer that no charge on local charity will ensue from such refugee's entry into Shanghai.
3. Prospective brides where there is conclusive evidence that the future husband is financially in a position to contract marriage.

In these circumstances the question of application in forma pauperis does not arise.

In regard to the waiving of fee for passport endorsement, I think sympathetic consideration should be given. To deal with each application on its merits should not prove any difficulty and I suggest the granting or refusing might be left to the discretion of the Police Department with the right of an applicant to appeal to the Council <sup>should be as follows</sup> against an alleged unfair decision.

*J. H. Robertson*

D. C. (Special Branch)

**CONFIDENTIAL**

11 OCT 1939  
~~POLICE FORCE~~

**JAPANESE CONSULATE-GENERAL  
SHANGHAI.**

**SECRET**

October 11th, 1939.

Dear Sir,

Concerning the draft of the Provisional Arrangement, I would like to convey to you the intention of the Japanese Authorities to approve it with a conditional clause appended as follows:-

"The Japanese authorities approves the Provisional Arrangement with the following understanding: That part of Article I which provides for the entry of the Refugees of certain financial competency will be suspended enforcement for the time being so far as those incoming Refugees who intend to reside in the Japanese-occupied part of the Settlement are concerned until such time as the Japanese authorities will complete the investigation and adjustment of the living conditions of the Refugees residing therein."

The draft Arrangement as I have at present is enclosed herewith and I shall be glad if you will furnish me with a complete draft.

Sincerely yours,

(Sgd.) S. Ishiguro

Consul

Ernest T. Nash, Esquire,  
Assistant Secretary,  
Shanghai Municipal Council,  
SHANGHAI.

DC(Sp B-)

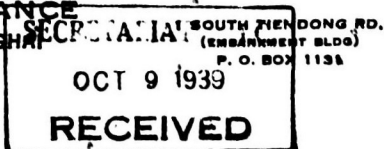


CABLES  
"HILFSFOND"  
TEL. 41053

COMMITTEE FOR THE ASSISTANCE  
OF EUROPEAN JEWISH REFUGEES IN SHANGHAI  
*Disbursement and Housing Committee*

No. *K38/1*

9 OCT 1939  
POLICE FORCE



OUR NO. ....

RE .....

SHANGHAI, 9th October 1939

E.T. Nash, Esq.,  
Assistant Secretary, S.M.C.  
Shanghai.

*copy*

Dear Mr Nash,

I desire to thank you for your letter of 7th inst. Immediately after receipt we had a committee meeting where the problem was discussed.

The I.C. ( International Committee ) is a subsidiary of our association and completely under its control. It was decided to handle the procedure of new immigrant permits direct through the intermediary of our committee, instead of the I.C. Until further notice I was asked to act as liaison officer with the police department and I shall take the liberty to call on Mr. Thos. Robertson of the Special Branch of the S.M.C. Police one of these days to get acquainted. Later on we might possibly create a special department in our Secretariat for the purpose. Meanwhile I should like to give the assurance that all questions relative to permits will be handled by our committee not merely with deep understanding and impartiality, but also with the utmost despatch.

Enclosing a copy of this letter for the Special Branch of the S.M.C. Police, I beg to remain,

Yours very truly,

*E. Kann*



October 7, 1939.

E. Kann, Esq.,  
501 Continental Bank Building,  
113 Kiukiang Road,  
Shanghai.

Dear Mr. Kann,

In anticipation of the ultimate approval of our draft conditions governing the entry into Shanghai of Central European Refugees I should like to reach early agreement with you as to the procedure between the Jewish Committee and the Police Department (on behalf of the Council) in respect of cases involving the Council's authority.

Accordingly, I have taken the matter up with our Police Department and enclose a Special Branch report on the matter dated October 6, the proposals wherein have the approval of the Commissioner of Police and are satisfactory to the Council. You will remember that the Jewish Committee mentioned in the text <sup>is</sup> "Committee for the Assistance of European Jewish Refugees", whilst the Police suggest that the "I.C." Committee should be the <sup>transmitting</sup> certifying body. Would you please have this matter taken up with the Jewish authorities, in order that it may be definitely established which Committee is to act and which is to be designated in the text to be published. It may be helpful if any details to be settled as the outcome of the Police proposals contained in the enclosed report are discussed between you or some other representative of the Jewish authorities and the head of the Special Branch.

Yours sincerely,

E. T. NASH

Assistant Secretary.

Encl:  
CPR:

October 7, 1939.

Paul Komer, Esq.,  
Hon. Secretary & Treasurer,  
"I.C." Relief Fund,  
190 Kiukiang Road,  
Shanghai.

Sir,

With reference to your letter of October 4 and further to my acknowledgement of the same date, I have to state that it is hoped that agreement will shortly be reached between the three Authorities concerned regarding the conditions under which Central European Refugees may be permitted entry into Shanghai.

I have to state that there will be no objection to Police endorsement of Identification documents issued by the Jewish authorities. Such endorsements will be made at a cost of \$1 each, with a charge of \$5 for a travel certificate.

I am, Sir,

Your obedient Servant,

Secretary and Commissioner General.

GPR:

October 6,

39.

Secretary & Commissioner General,

S. M. C.

ADMISSION OF JEWISH REFUGEES.

LETTER FROM MR. PAUL KOMOR.

In reply to your letter dated October 4, 1939, in regard to the above, and further letter on the same date having reference to a letter from Mr. Paul Komor, I attach a report from the Special Branch indicating the method of application to be adopted for those persons coming under paragraph 2 of the Regulations headed "Provisional Arrangement Regarding the Entry into Shanghai of Central European Refugees". I endorse this recommendation.

In regard to Mr. Komor's request that the Police should endorse Identification documents, there will be no objection to such Police endorsement, and as already recommended in my letter - File D 5422/c, dated August 3rd., such endorsements will be made at a cost of \$1 each, with a charge of \$5 for a travel certificate; see Secretary & Commissioner General's letter K 38/1 dated August 11, 1939.

J. K. M. Bourne.

Commissioner of Police.

W/.



6-10-39

MEMO.

Comm

Sir

Procedure I  
have suggested  
is that followed  
by Ch. Brunel up to  
stoppage of entry  
of refugees into  
Shanghai. It worked  
smoothly & well

Thos Robertson

D.C. Special Branch.

Special Branch,  
October 6, 1939.

Commissioner.

Sir,

Jewish Refugees.

In the matter of applications on behalf of dependents of self supporting Shanghai residents, the procedure need not be complicated. Applications in writing, German or English, should be made through I. C. to Special Branch where the merits of each application would be investigated without undue delay and if favourable the necessary certificate or endorsement of no police objection to entry could be given.

I suggest the channel of I. C. as this body has been most helpful to the police in all matters appertaining to the refugee question.

As regards prospective entrants outside this category, these are accorded entry if in possession of requisite funds and therefore do not come within the scope of police investigation.

John Robertson

D. C. (Special Branch)

2

TO FACILITATE REPLY PLEASE QUOTE  
THIS NUMBER K 38/1  
AND DO NOT DEAL WITH MORE THAN  
ONE MATTER IN THE SAME LETTER



## Council Chamber.

ADMINISTRATION BUILDING

*Shanghai,* October 4, 1939

The Commissioner of Police.

Jewish Refugees  
Letter from Mr. Paul Komor dated October 4.

I enclose copy of a letter of to-day's date from Mr. Paul Komor. With the first part I am prepared to deal direct, since I assume that the answer is that until such time as the conditions permitting further refugees to come to Shanghai are framed, no exceptions to the general prohibition can be permitted.

With regard to the matter of Police endorsement of documents of identification I shall be glad to learn your views, in order that I may reply to Mr. Komor.

A large, stylized handwritten signature in dark ink, likely belonging to the Secretary &amp; Commissioner General.

Secretary & Commissioner General.

GPR:

Shanghai October 4th, 1939.

To the Secretary  
The Shanghai Municipal Council  
Shanghai.

Dear Sir:-

I beg to enclose a copy of a letter which I addressed to the Commissioner of Police on the 25th September, 1939.

The contents speak for themselves and I need only remark that, so far, I have not received a reply.

The delay to which the decision in this matter is subject to is most regrettable, as it affects so many very unfortunate persons who are absolutely at their wits' ends to know what to do.

I avail myself of this opportunity also to point out that I have not received a reply from the Commissioner of Police in the matter of endorsing the Documents of Identification which are issued by this office in cases where such Documents are necessary.

Whilst in certain instances these Documents have been given recognition by Consular Authorities and also visas granted on the basis of the same, I would, on general principles, like to know whether the Municipal Police Authorities are prepared to endorse these Documents of Identification or not.

Undoubtedly such endorsement would be useful and would enhance the value of the Document. Consequently such endorsement would be of service to the Emigrants and would also make our work, in this respect, somewhat easier.

Yours faithfully,

"I.C." RELIEF FUND

(Sgd.) Paul Komor

Hon. Secretary & Treasurer.

25th September, 1939.

To the Commissioner of Police  
S.M.P.  
S h a n g h a i.

Dear Sir,

Re: Application of J.V. Flamm for permit for his wife to enter Shanghai, dated 22nd September 1939.

Application of Arnost Haas for permit for his mother-in-law to enter Shanghai, dated 19th September 1939.

I will appreciate it if you will kindly favour me with a decision in the above applications.

I do not think that it is fully realized by you and the deciding factors, what it means to those who apply as above to be delayed for days and weeks not knowing whether ultimately it will be possible for the parties concerned to come out to Shanghai or whether they are to remain in penury in Europe.

I say in penury, because thousands of people in Germany who had the intention to come to Shanghai previous to the land- ing restrictions recently introduced had disposed of all possessions and had nothing at all in hand except the passage to Shanghai.

For this passage they had sacrificed practically all their worldly possessions and, even if they can obtain a refund of the passage money paid, they cannot re-establish their homes and other values, which went in payment of that passage, with the aid of that refunds.

As I am daily implored to bring about a decision in this matter, and as, it seems to me a decision has unduly been dragged out to the great material and moral detriment of those unfortunate persons who were barred from leaving at the time when they had expected to I will be placed under the greatest obligation to you if you will kindly take such steps as you consider useful and necessary, to bring this question to a head and a final solution.

Yours faithfully,

CONFIDENTIAL



## Council Chamber.

ADMINISTRATION BUILDING.

Shanghai, October 4, 1939

The Commissioner of Police.

*DC (SpB)  
Plan put up a small  
standard system*  
Admission of Jewish Refugees *103*

I am enclosing for your confidential information a copy of the conditions of admission to Shanghai of further Jewish refugees, as provisionally agreed between the three Authorities. *4/10*

There is need to devise the procedure for issuing entry permits. So far as concerns applications made to the Council for permits, it is suggested that the certificate of the Committee for the Assistance of European Jewish Refugees, as to the applicant satisfying the prescribed conditions, be normally accepted, but that the right be reserved to the Police to make any verification they may wish in any case so certified.

It is proposed that the Committee for the Assistance of European Jewish Refugees should submit such certified applications to the Police Department only at periodical intervals, say once a week.

You may desire to have discussed with Mr. Kenn the form in which such certified applications should be submitted by the Committee to your Department and what particulars should be furnished for any Police verification you may consider necessary.

It is proposed that there shall be a periodical exchange of information between the three Authorities as to the permits each has issued.

May I have your views please?

GPR:

*[Signature]*  
Secretary & Commissioner General.

**Provisional Arrangement Regarding Entry into Shanghai of  
Central European Refugees.**

-----

1. Only those Central European Refugees who are recognized to be in possession of not less than U.S.\$400 and U.S.\$100 per head respectively in case of an adult and child of less than 13 years of age, or its equivalent in foreign currency, to be available in Shanghai or who are in possession of an entry permit provided for under Article 2, and issued by one of the three following Authorities, viz: the Japanese Consulate-General, the Council of the International Settlement, or the Authorities of the French Concession, will be permitted to enter Shanghai.

2. The application for entry permit by reason of

- (a) immediate family relation (i.e. parents, husband, wife or children) to Refugees of certified financial competency resident in Shanghai, or
- (b) an employment contract with a party in Shanghai, or
- (c) intention to contract marriage with a party resident in Shanghai,

should be made through the Committee for the Assistance of European Jewish Refugees in Shanghai to one of the three Authorities, according to where the local refugee applicant resides, with the understanding that the decision on issuing permit rests entirely with the discretion of the respective Authorities. It is required by the Japanese Authorities that those incoming Refugees who wish to reside in that part of the International Settlement which is under Japanese occupation must so register, through the Committee for the Assistance of European Jewish Refugees, at the Japanese Naval authorities in Shanghai.

SHANGHAI JEWISH CHRONICLE

dated September 5, 1939

5422(C)

5 9 39

**Aufruf an alle  
EMIGRANTEN**

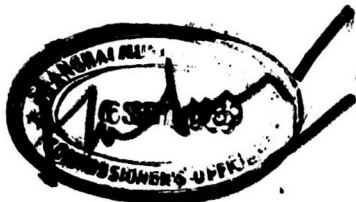
*Es wird im eigenen Interesse gebeten, da wir Gäste in fremdem Lande sind, sich ausserst ruhig und diszipliniert zu verhalten. Handlungen und Aeusserungen politischer Natur sind unbedingt zu unterlassen. Vermeiden Sie jedwede Geruechteverbreitung.*

*Tragen Sie stets unsere Ausweiskarte bei sich und soll dieselbe unbedingt Ihre Unterschrift auf der Bildseite tragen.  
Internationales Committee  
Paul KOMOR*

**Appeal To All Emigrants**

Since we are guests in a strange country it is in our own interest to remain quiet and disciplined. Actions and utterances of a political nature are to be avoided. Avoid also the spreading of rumours.

Always carry with you our identification card, which has to bear your signature on the side to which the photograph has been affixed.



International Committee

Paul Komor

Comm. of P. in  
Shanghai  
Information  
R. D. York  
5  
1939

O. Dittmar  
S. S. I.



REF. 13.

MEMORANDUM.

Committee of Council.

MUNICIPAL COUNCIL,  
SECRETARIAT,

SHANGHAI,.....

6/9/1939

Procedure for Certification of "guarantee of employment", "financial competency" or "intention of marriage", in accordance with Clauses 3A, 3C and 3D of the "Regulations for the Entry of European Refugees into Shanghai."

1. Such Certification shall be undertaken by the Refugee Admittance Committee, composed of representatives of the local Jewish Refugee Committee, the Police Departments of the International Settlement and the French Concession, and representatives of the Japanese Authorities.
2. Applications for such Certification shall be made in the first instance to the local Jewish Refugee Committee and addressed to.....  
(name and address of representative) .....
3. The local Jewish Refugee Committee will, fortnightly, submit such applications to the Refugee Admittance Committee, together with documentary evidence in support of the applicant's claims.

SHANGHAI MUNICIPAL POLICE.

File No. 17,5422(10)/10

Special Branch 2

REPORT

Date September 2, 1939.

Subject European Refugees.

Made by and Forwarded by D. I. Crawford.

Mr. Nash, Assistant Secretary, was interviewed by D.I. Crawford at 2.20 p.m. on September 1, 1939, in regard to European Refugees and their entrance into Shanghai.

A Committee composed of a representative from the French Consulate, the Japanese Consulate and the S.M.C. Secretariat assisted by Jewish Refugee Committee members have now drawn up a set of regulations for the entrance into Shanghai of these people and although not officially approved yet, Mr. Nash wanted to outline the regulations in case the Police Department had any suggestion to offer. A copy would be given to the Police Department as soon as they are approved.

The regulations as read out by Mr. Nash are agreeable to the Police and could not be improved upon.

*C. Crawford*

D. I.

A. C. (Special Branch)

*Copy of proposed regs.  
attached - show on  
Sept. 10. R.D. 5/7.*

Crystal ( ~~Crystal~~ ), a mosquito paper, of August 31 :- 1.9.39 (AM)

**JAPANESE TO PERMIT LANDING OF JEWISH REFUGEES**

The question of the influx into Shanghai of Jewish refugees has been given careful consideration by the authorities of the Foreign Settlements. As these refugees are being mostly accommodated in Hongkew, they have on many occasions been interfered with by the Japanese authorities.

Information has now been received by the Hwa Wen News Agency ( ~~Hwa Wen~~ ) to the effect that the Japanese authorities have agreed to permit the landing of more Jewish refugees on the ground that there is no reason to bar their entry as a result of negotiations with the authorities of the Settlements. According to the notice issued by the Japanese Consulate-General, this decision was reached through humanitarian considerations. There is a general belief that this action is being taken by the Japanese authorities as a demonstration against Germany.

D. L. Crawford.

You attended  
a meeting in  
Asst. Secy's office?

R.D.H.

1/9

REF. 13.

MEMORANDUM.

Dear Yoke,

I shall be glad to have Police comments  
on attached. Please keep these "proposals" private;  
so that they don't leak out to  
the public.

MUNICIPAL COUNCIL,  
SECRETARIAT,

S. Maoh

SHANGHAI, 2/9/1939

## Regulations for the Entry of European Refugees into Shanghai.

The following Regulations are issued by the Council of the International Settlement, the French Concession Authorities, and the Japanese Authorities, governing the entry into Shanghai and residence in the International Settlement North and South of the Soochow Creek, or the French Concession, of European Refugees:-

1. These Regulations will apply to all European Refugees who on the date August 19, 1939, had not embarked or entrained for Shanghai.

2. The term European Refugee .....

3. European Refugees will not be qualified to enter Shanghai and take up such residence unless they can satisfy one or other of the following requirements:-

A. Production of satisfactory documentary evidence guaranteeing the Refugee employment in Shanghai for a period of not less than one year. Qualification under this clause will include the Refugee's wife or husband, and children.

B. Production of satisfactory evidence showing the Refugee's possession of not less than U.S.\$400, or its foreign currency equivalent. Such sum will be deemed sufficient to cover two persons, if husband and wife. The possession of an additional sum of not less than U.S.\$50, or its foreign currency equivalent, will be required for each child of a Refugee so qualified. Such money must be available to the Refugee in Shanghai in the form of foreign currency.

C. The immediate family (i.e. parents, husband or wife, and children) of a Refugee resident in Shanghai shall be qualified for such residence, provided the resident is certified by the Refugee Admittance Committee as financially competent to maintain such family.

D. Refugees who intend to contract marriage to a resident at Shanghai shall be qualified for such residence, subject to the resident producing satisfactory evidence of such intention on his or her part, as also on the part of the prospective entrant, and provided the resident is certified by the Refugee Admittance Committee as financially competent to maintain the prospective entrant.

4. These Regulations will not apply to Refugees in transit through Shanghai and staying in Shanghai not longer than one week, provided they are able to produce a permit to take up domicile at a destination other than Shanghai.

5. Applications shall be made in accordance with the following procedure.

Procedure for making Application for Entry of European Refugees into Shanghai.

For the information of Shipping and Rail Companies, the following procedure is authorized by the Refugee Admittance Committee, Shanghai, to be followed by European Refugees in order to obtain permission to sail or entrain for and take up residence in the International Settlement or French Concession at Shanghai.

1. Applications made by Refugees abroad, who claim to qualify for such permission by reason of possession of the amount of money stipulated under Clause 3(B) of the "Regulations for the Entry of European Refugees into Shanghai", shall be made at the Shipping or Rail Company at place of proposed departure. The Shipping or Rail Company shall satisfy itself that the applicant is qualified to obtain such permission.
2. Applications made by Refugees who claim to qualify for such permission by reason of
  - (1) relationship to Refugees of certified financial competency resident in Shanghai, or
  - (2) an employment contract with a party in Shanghai, or
  - (3) intention to contract marriage with a party resident in Shanghai,

in accordance with the provisions of Clauses 3A, 3C, 3D of the "Regulations for the Entry of European Refugees into Shanghai", may be made either at the Shipping and Rail Companies' offices abroad or at their offices in Shanghai.

In respect of such applications made abroad, the Shipping and Rail Companies shall forward such applications to their Shanghai agents, who will transmit same to the Refugee Admittance Committee in Shanghai for decision. The decision will be communicated by the Refugee Admittance Committee to the local Shipping and Rail Companies for transmission to their offices abroad. In respect of such applications made in Shanghai, the decision of the Refugee Admittance Committee shall be transmitted through the local offices of Shipping and Rail Companies to their offices abroad.

Crystal (晶報), a mosquito paper, of August 31 :- 1.9.39 (AM)

JAPANESE TO PERMIT LANDING OF JEWISH REFUGEES

The question of the influx into Shanghai of Jewish refugees has been given careful consideration by the authorities of the Foreign Settlements. As these refugees are being mostly accommodated in Hongkew, they have on many occasions been interfered with by the Japanese authorities.

Information has now been received by the Hwa Wen News Agency (華文) to the effect that the Japanese authorities have agreed to permit the landing of more Jewish refugees on the ground that there is no reason to bar their entry as a result of negotiations with the authorities of the Settlements. According to the notice issued by the Japanese Consulate-General, this decision was reached through humanitarian considerations. There is a general belief that this action is being taken by the Japanese authorities as a demonstration against Germany.

L. L. Crawford

You attended  
a meeting in  
last. Long's office?

Rec'd

11/9



The temporary steps to be taken by the Japanese authorities are as follows.

1) The refugees residing in the northern section of the International Settlement under Japanese occupation on August are to fill in all the required particulars in two copies of the "Directory of Jewish Refugees", and forward them to the Japanese authorities through the Committee. (Copies for one family are to be put together in one batch.)

2) Upon inspection by the Japanese authorities, one of the copies is to be returned to the person who forward them.

3) All the refugees in possession of the returned copy are to be allowed to reside as heretofore.

4) Those who continue to reside, or take up their residence anew, in the said area without possession the card may be asked to evacuate therefrom.

The Committee is requested to take suitable measures in accordance with the above and to use its influence in order to effect satisfactory registration and prevent newcomers in the said area.

Shanghai, August 31, 1939

TO FACILITATE REPLY PLEASE QUOTE  
THIS NUMBER K 38/1  
AND DO NOT DEAL WITH MORE THAN  
ONE MATTER IN THE SAME LETTER

F.

## Council Chamber.

ADMINISTRATION BUILDING



Shanghai, August 11, 1939.

The Commissioner of Police.

Jewish Refugees -  
Police Endorsements on Documents.

With reference to your report of August 3, you are authorised to charge \$5 and \$1 respectively for the two types of endorsement on documents required by Jewish refugees.

With regard to the disposal of the funds received from this source, the Council has directed that these be retained to offset Police expenditure in coping with the Jewish refugee problem.

Deputy Secretary.

*sp Br.*

*Ref. para two act on*

*accordance with my letter to*

*James G. Finner Deputy m. 11/5*

*rn/*



August 3,

39.

The Secretary and Commissioner General,

- (1) Police investigations Refugee Families.
  - (2) Endorsements on Identification Certificates.
- 

I attach a report from Special Branch and comment by Deputy Commissioner (Special Branch) on the above subject.

(1) Refugees in good circumstances who wish to bring relatives from Germany require Police endorsement before this can be accomplished via Siberia the cheapest route. Such enquiries take time and work and I agree that some charge should be made.

I suggest \$5 for each such enquiry and endorsement.

With regard to endorsement of Identification Certificates issued by the International Committee I am of opinion that it is advantageous to the Police that persons carry such documents and since the Police simply endorse as seen and do not make enquiries unless some irregularity is apparent I do not recommend a charge of more than \$1 in each case.

I suggest the funds so produced be paid monthly to the Finance Department, that receipts be issued in each case and counterfoil retained and that the disposal of the fund thereafter be left to Council's discretion.

FILE

DB  
1/8  
CLK/.

Sd. K. M. Bourne.  
Commissioner of Police.

S.I, Special Branch  
August 1, 1939.

**Central European Jews - Endorsement of Documents -  
Question of Fees**  
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Several documents have been presented to this office recently by German Jewish refugees who desire that their families, relatives and/or friends be allowed to come to Shanghai, where the newcomers will be supported by those already established here.

These documents, which offer employment of various kinds to those persons domiciled in Germany, need to be endorsed by the Shanghai Municipal Police, before the Reich authorities will permit Jews to leave the country by the Siberian route.

Now, in considering each application on its merits, a considerable amount of work is entailed in deciding whether the applicants are suitable persons to support further arrivals, both from a financial and moral viewpoint.

If the required endorsements are to be given, thus permitting further refugees to make their way here, instructions are respectfully solicited as to whether a nominal charge be made for each endorsement to cover cost of stationery, labour and materials utilized for each investigation.

In addition to this type of application, this office has already been approached to endorse a Document of Identity issued by the I.C. Relief Fund. This kind of document is issued upon the expiration of "Staatenlos" passports to holders of same. In this connection, it is anticipated that in the future

several hundred requests will be received by this office for endorsement of these Documents of Identity.

Your instructions are again solicited as to whether a fee should be charged for the endorsement given.

A fee of \$5.00 is respectfully suggested in both instances.

It is pointed out that the French Police, for instance, charge emigrant Russians residing in the French Concession a fee for endorsing their Identity Cards.

Certified true copy.

J. F. Lovell  
Chf.

August 1, 1939.

Commissioner.

Sir,

Reference attached report, these endorsements are not given until applications have been checked, sometimes incurring considerable investigation. I agree that some fee should be charged for each endorsement - say \$3.00. It is anticipated that passport endorsements alone will in a very short time amount to 1,500 or 2,000. It might be suggested that the money so received revert back for the benefit of the refugees in general.

Sd. T. Robertson

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D.C. (Special Branch).

Certified true copy.

  
C.R.K.